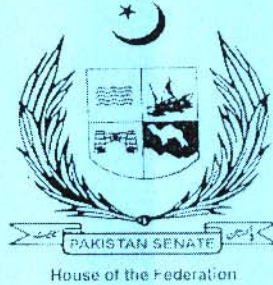


**SENATE OF PAKISTAN
HOUSE OF THE FEDERATION**



Report No.1 of 2016

**FIRST INTERIM REPORT OF THE SPECIAL
COMMITTEE RELATING TO
MARGINALIZED SEGMENTS OF SOCIETY**

PRESENTED BY

**SENATOR NISAR MUHAMMAD
CONVENER**

SENATE SECRETARIAT

Subject: **FIRST INTERIM REPORT OF THE SENATE SPECIAL COMMITTEE RELATING TO THE MARGINALIZED SEGMENTS OF SOCIETY**

In pursuance of rule 204 of Rules of Procedure and Conduct of Business in the Senate 2012, the Honorable Chairman Senate in consultation with the Leader of the House and Leader of the Opposition was pleased to constitute the Special Committee relating to Marginalized Segments of the Society with a view to make recommendations and furnish a progress report to the House after every two months.

2. The composition of the Special Committee is as follows:

• Senator Nisar Muhammad Khan	Convener
• Senator Rubina Irfan	Member
• Senator Sassui Palijo	Member
• Senator Rubina Khalid	Member
• Senator Muhammad Talha Mehmood	Member
• Senator Muhammad Ali Khan Saif	Member
• Senator Sajjad Hussain Turi	Member
• Senator Mir Kabir Ahmed Muhammad Shahi	Member
• Senator Sitara Ayaz	Member
• Senator Samina Abid	Member
• Senator Saud Majid	Member
• Senator Zafar Ullah Khan Dhandla	Member

3. The Committee held its first meeting held on 7th October, 2016 under the Chairmanship of Senator Nisar Muhammad.

The agenda before the Committee was as under:-

- **Briefing by The Ministry of Planning and Development of Planning, Development and Reforms relating to the policy as well as funding for the Marginalized Segments of Society during the last 05 years.**
- **Briefing on Vision 2020-2025 of the Government relating to the Marginalized Segments of Society.**
- **Any other item with permission of the Chair**

4. The Committee obtained a briefing from the Ministry of Planning, Development and Reforms as per the fore stated agenda items. The Committee has chalked out a strategy whereby step by step briefings will be obtained from all the concerned Departments, Organizations and Institutions in the Country who are imparting their role in mitigating the problems faced by the Marginalized Segments of Society while remaining within the ambit/TOR's of the Special Committee. The Committee has strongly felt that due to absence of an Anti-Poverty Policy in the Country there is no mechanism for channelizing and mobilizing the resources available for addressing the problems faced by the Marginalized Segments of the Society. The Committee also observed with concern that there was neither any categorization of the Marginalized Segments nor any proper allocation of Funds by the Ministry of Planning, Development and Reforms. The Committee is therefore of a strong opinion that a stand-alone separate Ministry for the purpose is utmost required.

5. The Committee after obtaining a detailed briefing from the Ministry of Planning, Development and Reforms made the following observations:

- There was no Anti-Poverty Policy in the country.
- The BISP, Baitul-Mal though beneficial institutions for mitigating poverty have limited reach and scope.
- The Social Protection Policy is focused towards institutions & not the people/Marginalized Segments.
- The Minorities, oppressed, poverty stricken people fall within the

definition of Marginalized Segments as per the constitution of Pakistan however the Ministry neither has proper data nor any categorization/grading for the Marginalized Segments existing in the Country.

- Article (3) and Article (4) of the Constitution must be included in the policy frame work.
 - Grading of poverty and Marginalized Segments has not been done and hence there is no funding available for these segments.
 - The Ministry of Planning and Development doesn't have proper data pertaining to the Marginalized Segments existing in the Country and is therefore dependent upon the survey teams whose authenticity is dubious
- Afterwards, the Committee after carrying out exhaustive deliberations and examining each and every aspect in detail made the following recommendations:
- Formation of a Specialized and separate Ministry of Anti-Poverty for the Marginalized Segments.
 - The Ministry of Planning and Development should carryout grading of the Marginalized Segments.
 - The Ministry of Planning and Development should prioritize and form criteria for the funding of projects for the Marginalized Segments in the Country.
 - Since the accuracy of data pertaining to the Marginalized Segments is dependent upon authenticated Surveys therefore proper survey mechanism must be formulated and birth certificate should be a

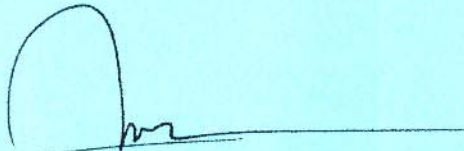
compulsory requirement and the registration of the families/persons should be carried out through NADRA.

- All the resources must be Channelized and distributed through the proposed Ministry.
- Appointment of an Advisor on the Marginalized Segments to represent the Country with regards to these issues internationally.
- The Ministry of Planning and Development should seek details of such International Treaties where Pakistan is signatory with regards to the Marginalized Segments and also follow up the same.
- The Ministry of Planning and Development to present details of funding by UN Organizations for the Marginalized Segments.
- The Committee recommended for early census in the country.
- The Committee recommended for identification & classification of population to ascertain their class of poverty in order to place them in the category of Marginalized Segments.
- The Committee sought the details of category wise funding during last-3 years by the Ministry of Planning and Development for the various Marginalized Segments in the Country.
- The Committee decided to visit Turkey at a later stage in order to study the Turkish Model of Social Protection for the Marginalized Segments.
- The Committee decided to carryout visits Country wide in order to witness the on ground situation of the Marginalized Segments in the Country and to seek the viewpoint of the Provinces and for taking them on board and study the efforts being made by them in mitigating Poverty

in their respective Provinces based upon which the Committee would formulate its recommendations.

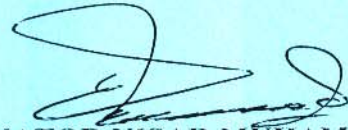
- The Committee also recommended that besides MDG's, SDG's the Country/regional specific issues i.e terrorism/IDPs must be accounted while formulating a policy framework for the Marginalized Segments in the Country.

7. The Committee has decided to obtain briefings from BISP, Bait-ul-Maal, HRCP, NCSW and other related Organizations in future. The Committee is however of the opinion that primarily the Ministry of Planning, Development and Reforms has the major role in formulating the strategy and policy for the Marginalized Segments in the Country.



(MUGHEES AHMAD SHAIKH)

DS/Secretary (Committee)



(SENATOR NISAR MUHAMMAD)

Convener of the Special Committee Relating to the
Marginalized Segments of Society