

SENATE OF PAKISTAN



REPORT OF THE SENATE STANDING COMMITTEE ON CABINET SECRETARIAT

ON

**“AN ADVERTISEMENT WHEREBY THE OUTSOURCING OF
THE AIRPORTS OF THE COUNTRY HAS BEEN ADVERTISED”
POINTED OUT BY SENATOR TAJ HAIDER ON 16TH
FEBRUARY, 2017**

REPORT NO.35

PRESENTED BY

**SENATOR MUHAMMAD TALHA MEHMOOD
CHAIRMAN**

SENATE SECRETARIAT

REPORT OF THE SENATE STANDING COMMITTEE ON CABINET SECRETARY ON "AN ADVERTISEMENT WHEREBY THE OUTSOURCING OF THE AIRPORTS OF THE COUNTRY HAS BEEN ADVERTISED" POINTED OUT BY SENATOR TAJ HAIDER, ON 16TH FEBURARY, 2017

I, Chairman of the Standing Committee on Cabinet Secretariat, have the honour to present a report of an issue of "an advertisement whereby the outsourcing of the airports of the country has been advertised" pointed out by Senator Taj Haider, on 16th February, 2017 the matter was referred to the Standing Committee on Cabinet Secretariat on 20th February, 2017.

2. The composition of the Standing Committee on Cabinet Secretariat is as under:-

1.	Senator Muhammad Talha Mehmood	Chairman
2.	Senator Osman Saifullah Khan	Member
3.	Senator Nawabzada Saifullah Magsi	Member
4.	Senator Kamil Ali Agha	Member
5.	Senator Hidayat Ullah	Member
6.	Senator Shahi Syed	Member
7.	Senator Haji Saifullah Khan Bangash	Member
8.	Senator Khushbakht Shujat	Member
9.	Senator Rahila Magsi	Member
10.	Senator Kalsoom Perveen	Member
11.	Senator Mir Muhammad Yousaf Badini	Member
12.	Senator Najma Hameed	Member
13.	Minister Incharge for Cabinet Division	Ex-officio Member

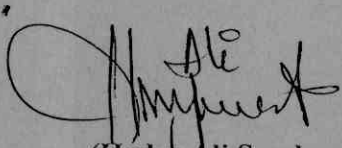
3. The matter was taken up for consideration in the Committee meetings held on 21st March & 4th April, 2017, where in the Director General, Civil Aviation Authority briefed the Committee and stated that in accordance with the National

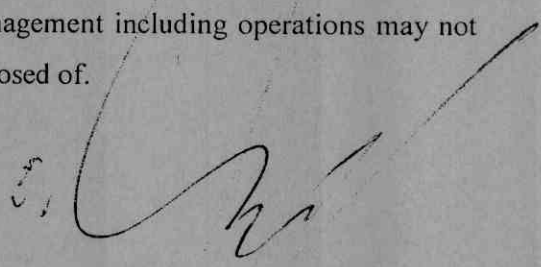
Aviation Policy (NAP) 2015, outsourcing of major airports to world class operators of international standard through transparent and competitive bidding to improve revenue streams and quality of services are to be undertaken. As per NAP-2015, Pakistan Civil Aviation Authority (CAA) may enter into outsourcing models for operation, management and development of airports. Accordingly, an advertisement has been published in the leading newspapers for outsourcing of the operation, management and development of JIAP, Karachi, AIIAP, Lahore and the new IAP Islamabad with the bids opening date of 25th March, 2017. He said that outsourcing of management of Airports is neither privatization nor public private partnership instead, a concession license for management of the Airports shall be granted. Title of all assets (both Aeronautical and Non-Aeronautical) shall continue to vest in Pakistan Civil Aviation Authority, with complete regulatory control.

4. Senator Taj Haider briefed the Committee that the outsourcing of Airports will damage employment, increase security concerns and our air security will be on stake.

5. After discussion in detail, the Members of Committee were of the view that the outsourcing is the second name of privatization, as earlier experience regarding PTCL, K-Electric and other departments of the Government did not succeed, a number of issues will be raised in this matter as well.

6. The Committee recommended that car parkings, hotels and shops of Airports can be outsourced but the entire management including operations may not be outsourced; hence the agenda item was disposed of.


(Hyder Ali Sundrani)
DS/Secretary Committee


(Senator Muhammad Talha Mahmood)
Chairman
Standing Committee on Cabinet Secretariat

SENATE SECRETARIAT

MINUTES OF THE MEETING OF THE SENATE STANDING COMMITTEE ON CABINET SECRETARIAT HELD ON 4TH APRIL, 2017.

A meeting of the Senate Standing Committee on Cabinet Secretariat was held under the Chairmanship of Senator Muhammad Talha Mahmood, on 4th April, 2017 at 11.30 a.m. in Committee Room No.4, Parliament House, Islamabad.

2. The agenda before the Committee was as under:-

- i. Further consideration of a Bill titled **"The Islamabad Capital Territory Senior Citizens Board Bill, 2017"** moved by Senator Chaudhary Tanvir Khan in the Senate in its sitting held on 13th February, 2017.
- ii. Further consideration of the subject matter of Starred Question No.55, asked by the Senator Nauman Wazir Khattak regarding the **"number of Special Economic Zones (SEZs) established / notified in the country so far"** referred by the House to the Standing Committee on Cabinet Secretariat in its sitting held on 10th January, 2017.
- iii. Briefing regarding **"an advertisement whereby the outsourcing of the airports of the country has been advertised"** pointed out by Senator Taj Haider in the Senate in its sitting held on 16th February, 2017.
- iv. Consideration of the subject matter of Starred Question No.203 asked by Senator Muhammad Azam Khan Swati regarding the **"details of cases and violation of CDA by-laws etc. by various shopping malls and hotels in Islamabad during the last two years including those committed by Safa Gold Mall and Grand Hayat"** referred by the House to the Standing Committee on Cabinet Secretariat in its sitting held on 17th March, 2017.
- v. Consideration of a Bill titled **"The Right to Free and Compulsory Education (Amendment) Bill, 2017"** moved by Senator Mian Muhammad Ateeq Shaikh, in the Senate in its sitting held on 13th March, 2017.
- vi. Consideration of the subject matter of Public Petition No. PP-1762 pertaining to exploitation of parents & students by private schools
- vii. Consideration of the subject matter of Public Petition No. PP-1774 pertaining to degradation of national sports heroes.

3. The following Members of the Committee attended the meeting:-

- | | | |
|-----|--------------------------------|----------|
| i. | Senator Muhammad Talha Mahmood | Chairman |
| ii. | Senator Shahi Syed | Member |



iii.	Senator Mir Muhammad Yousaf Badini	Member
iv.	Senator Kamil Ali Agha	Member
v.	Senator Najma Hameed	Member
vi.	Senator Kalsoom Perveen	Member
vii.	Senator Haji Saif Ullah Khan Bangash	Member
viii.	Senator Nauman Wazir Khattak	Mover
ix.	Senator Chaudhary Tanvir Khan	Mover
x.	Senator Mian Muhammad Ateeq Sheikh	Mover

4. A list of participants of the meeting is enclosed as Annexure-A.
5. Meeting commenced with the recitation from the Holy Quran. The Chairman Committee welcomed all participants of meeting.

Item No.i. Further consideration of a Bill titled "The Islamabad Capital Territory Senior Citizens Board Bill, 2017" moved by Senator Chaudhary Tanvir Khan in the Senate in its sitting held on 13th February, 2017.

6. Senator Chaudhary Tanvir Khan, Mover of the Bill briefed the Committee that customary standards of the Pakistani society lay stress on giving consideration to the elderly. However, the starting trends of nuclear family system have led most elderly of the family unattended, not being taken care of and are particularly left to spend their twilight years all alone. They are often exposed to emotional neglect and to lack of physical and financial support. This clearly reveals that ageing has become a major social challenge and there is a need to give more attention to the care and protection for the older persons. The Bill proposes to constitute a board to work for the well being of senior citizen and to make provisions for setting-up old-age homes for the indigent older persons. The Bill further proposes to provide better medical facilities to the senior citizens and provisions for protection of their life and property. The Bill, therefore, institutionalizes the protection of senior citizen's rights and the provision of proper care to senior citizens. The Bill seeks to achieve the said objectives.

7. The Chairman, National Council of Social Welfare, briefed the Committee and proposed a number of amendments in the Bill including Title of the Bill, Mover and Members of the Committee agreed with the proposed amendments given by Chairman National Council of Social Welfare and representative of Ministry of Law and Justice also agreed with all the amendments included in the Bill.

8. The Committee recommended that the Bill titled “**The Islamabad Capital Territory Senior Citizens Board Bill, 2017**” may be passed as amended, hence, the agenda item was disposed of (copy of amended Bill is enclosed as Annexure-B).

Item No. ii. Further consideration of the subject matter of Starred Question No.55, asked by the Senator Nauman Wazir Khattak regarding the “number of Special Economic Zones (SEZs) established / notified in the country so far” referred by the House to the Standing Committee on Cabinet Secretariat in its sitting held on 10th January, 2017.

9. The Director General of Board of Investment stated that all the seven SEZs which have been notified by BOI have sent their demands of Gas and electricity connections, but there is a moratorium on Gas connections, therefore BOI can not do any thing. Senator Nauman Wazir Khattak stated that Federal Government has failed to provide assistance to the Provincial Governments for the development of SEZs, he further added that backward areas of country must be given extra incentives, otherwise no one invest in backward areas. Secretary Industries, Government of Sindh raised objection against the Federal Government for not providing Gas and electricity to notified SEZs in Sindh, he added that Federal Government is violating Article 158 of the Constitution for not providing Gas.

10. The Director General briefed the Committee that out sourcing of all three airports will be according rules and laws, he added that out sourcing will be for 15 years. During discussion it transpired that it's a new name of privatization and government of Pakistan has very bad experience to out source or privatize the departments alike PTCL and K-eclectic where government lost trillions of rupees. HR issues as well as will arise which resulting unemployment.

11. After discussion in detail the Committee disposed of the agenda item with the following recommendations:-

- (a) The budgetary allocation of BOI may be increased to empower the BOI with regard to facilitate all required facilities including Gas & Electricity to notified Special Economic Zones.
- (b) Article 158 may be implemented.
- (c) Tax exemption may be given to Pakistani investors on the equal basis to China.
- (d) Backward areas may be identified and given more incentives to encourage investors.

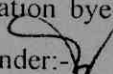
Item No.iii. Briefing regarding “an advertisement whereby the outsourcing of the airports of the country has been advertised” pointed out by Senator Taj Haider in the Senate in its sitting held on 16th February, 2017.

12. The Director General, Civil Aviation Authority briefed the Committee regarding outsourcing of the airports of the country, he stated that in accordance with the National Aviation policy (NAP) 2015, outsourcing of major airports to world class operators of international standard through transparent and competitive bidding to improve revenue streams and quality of services were to be undertaken. As per NAP-2015, Pakistan Civil Aviation Authority (CAA) may enter into outsourcing models for operation, management and development of airports. Accordingly, an advertisement has been published in the leading newspapers for outsourcing of the operation, management and development of JIAP, Karachi, AIIAP, Lahore and the new IAP Islamabad with the Bids opening date of 25th March, 2017. He said that outsourcing of management of Airports is neither privatization nor public private partnership instead; a concession license for management of Airports shall be granted. Title of all assets (both Aeronautical and Non-Aeronautical) shall continue to vest in Pakistan Civil Aviation Authority, with complete regulatory control.

13. The Members of the Committee were of the view that the outsourcing is the second name of privatization as earlier experience regarding PTCL, K-Electric and other departments of the Government did not succeeded, a number of issues will be raised. The Committee recommended that car parking, hotels and shops of the Airports can be outsourced but the entire management including operations may not be outsourced, hence the agenda item was disposed of.

Item No.iv. Consideration of the subject matter of Starred Question No.203 asked by Senator Muhammad Azam Khan Swati regarding the “details of cases and violation of CDA by-laws etc. by various shopping malls and hotels in Islamabad during the last two years including those committed by Safa Gold Mall and Grand Hayat” referred by the House to the Standing Committee on Cabinet Secretariat in its sitting held on 17th March, 2017.

14. The Member (Estate), CDA briefed the Committee that CDA has taken notice regarding violation bye-laws of CDA committed by the following shopping malls and hotels are under:-



- i. **Cantaurus Shopping Mall:** Notice has been served and fine has been imposed by Deputy Commissioner CDA.
- ii. **Safa Gold Mall:** The mall was sealed by CDA which has been resealed on the orders of Islamabad High Court. Some violations have been removed and the matter is still subjudice in High Court.
- iii. **Grand Hayatt:** The building has been sealed and the allotment letter has been cancelled by CDA possession is with CDA.

15. He further stated that due to building violation committed Safa Gold Mall and Grand Hayatt, both the buildings were sealed by CDA after serving them several notices. On the order of Honourable Islamabad High Court, Safa Gold mall has been de-sealed. However, Grand Hayatt is still sealed and the matter is subjudice in Islamabad High Court.

16. After discussion in detail, the Committee was of the view that before construction CDA should take action regarding violation of bye-laws of CDA pertaining to the construction, after construction CDA takes action which only loss to general public not to Construction Company, hence the agenda item was deferred.

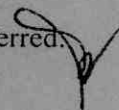
Item No.v. Consideration of a Bill titled "The Right to Free and Compulsory Education (Amendment) Bill, 2017" moved by Senator Mian Muhammad Ateeq Shaikh, in the Senate in its sitting held on 13th March, 2017.

17. The Secretary, Capital Administration & Development Division (CADD) briefed the Committee that the motive of Right to Free & compulsory Education Act, 2012 is to ensure that every child (age 5-16) receives free and compulsory education. Moreover, there is no need to specify subjects in the Act as because technical education is already part of scheme of studies from Class VI – X. However, the concerned departments may be asked to take immediate steps to arrange teachers specifically for technical education, work out a comprehensive plan to make workshops/labs fully functional with all the equipment and facilities available for achieving the desired output.

18. The Secretary, CADD opposed the Bill and referred Article 25-A of the Constitution.

19. However, Senator Kalsoom Parveen and Senator Kamil Ali Agha supported the Bill.

20. After discussion in detail the agenda item was deferred.



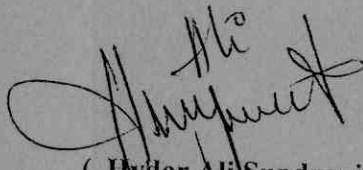
Item No.vi. Consideration of the subject matter of Public Petition No. PP-1762 pertaining to exploitation of parents & students by private schools.

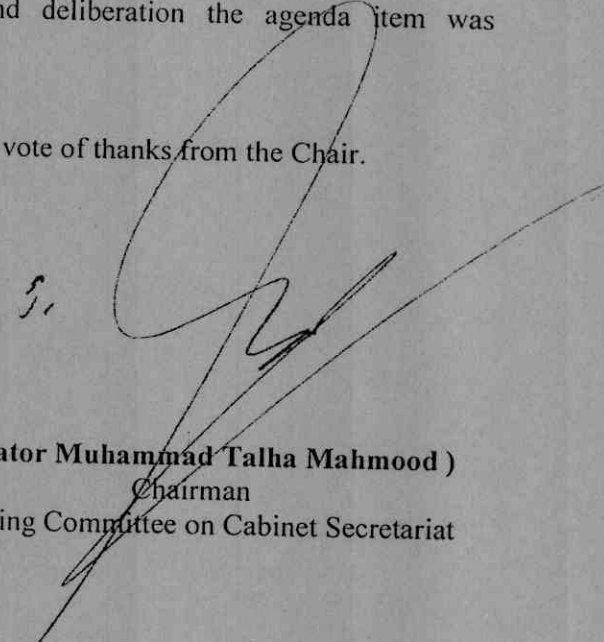
21. After discussion in detail it was decided that the Chief Commissioner, Islamabad, Director General, Anti Narcotics Force, Inspector General of Police, Islamabad and all other concerned departments may be invited in the next meeting for further discussion, hence, the agenda item was deferred.

Item No.vii. Consideration of the subject matter of Public Petition No. PP-1774 pertaining to degradation of national sports heroes.

22. After detailed discussion and deliberation the agenda item was deferred.

23. The meeting was ended with a vote of thanks from the Chair.


(Hyder Ali Sundrani)
DS/Secretary Committee


(Senator Muhammad Talha Mahmood)
Chairman
Standing Committee on Cabinet Secretariat

LIST OF PARTICIPANTS**MEETING OF THE STANDING COMMITTEE ON CABINET
SECRETARIAT HELD ON 4TH APRIL, 2017**

Sr.No.	Name & Designation	Ministry/Division/Department
1.	Nargis Ghaloo, Secretary	Capital Administration and Development Division (CADD)
2.	Dr. Nadeem	NCSW
3.	Mr. Muhammad Sajid Hammad, Director	NCSW
4.	Air Mrshal	Civil Aviation Authority
5.	Mr. Hasnat Qureshi, Chairman	PEIRA
6.	Mr. Zuhfran Qasim, Director	Board of Investment
7.	Mr. Asad Keyani, Member (Planning)	Capital Development Authority
8.	Mr. Khushal Khan, Member(Estate)	Capital Development Authority
9.	Mr. Mubeen	Islamabad Club
10.	Dr. Mujraba Piracha, Secretary	Industries Department, Punjab
11.	Mr. Abdul Rahim Soomro, Secretary	Industries & Commerce Department, Sindh
12.	Mr. Shafi Muhammad Marwat, Director (Building Control)	Capital Development Authority
13.	Mr. Tanveer A Khaskheli, Advisor (Coordination)	WAPDA
14.	Mr. Roohullah Khan, Special Secretary	Industries Department, KPK
15.	S. Aamir Mehboob, Deputy Director General	Civil Aviation Authority
16.	Mr. Sanaullah, Secretary (Customs)	Federal Board of Revenue
17.	Mr. Zulfiqar Hussain, Chief	Federal Board of Revenue
18.	Sheikh Saif, Joint Secretary	Ministry of Law & Justice
19.	Mr. Muhammad Aslam, Assistant Draftsman	Ministry of Law & Justice
20.	Mr. Afzal Chaudhary	Islamabad
21.	Mr. Hassan Khelia	
22.	Mr. Imtiaz Ali Qureshi, Member	PEIRA

