

SENATE SECRETARIAT

SEVENTEEN PARLIAMENTARY YEAR 2019-2020

REPORT NO. 17

REPORT OF THE SENATE STANDING COMMITTEEE ON FEDERAL EDUCATION, PROFESSIONAL TRAINING, NATIONAL HISTORY & LITERARY HERITAGE

ON

"University of Islamabad Bill, 2020" introduced by Mr. Shafqat Mahmood, Federal Minister for Federal Education, Profession Training, National History & Literary Heritage in the Senate, in its sitting held on 20th January 2020.

PRESENTED BY SENATOR RAHILA MAGSI

<u>Chairperson SSC on Federal Education, Professional Training, National History & Literary Heritage</u>

SENATE SECRETARIAT

REPORT OF THE SENATE STANDING COMMITTEE ON FEDERAL EDUCATION, PROFESSIONAL TRAINING, NATIONAL HISTORY & LITERARY HERITAGE

I Senator Rahila Magsi, Chairperson of the Standing Committee on Federal Education, Professional Training, National History and Literary Heritage have the honour to present report on the behalf of the Committee on the Bill titled "University of Islamabad Bill, 2020" introduced by Mr. Shafqat Mehmood Minister for Federal Education, Professional Training, National History and Literary Heritage on 20th January, 2020 in the House and referred to the Standing Committee for consideration and report.

The following is the composition of the Committee.

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Senator Rahila Magsi	Chairperson	
2. Senator Mushahid Hussain Syed	Member	
3. Senator Rana Maqbool Ahmad	Member	
4. Senator Molvi Faiz Muhammad	Member	
5. Senator Gul Bashra	Member	
6. Senator Najma Hameed	Member	
7. Senator Hilal-ur-Rehman	Member	
8. Senator Dr. Engr. Rukhsana Zuberi	Member	
9. Senator Bahramand Khan Tangi	Member	
10. Senator Dr. Sikandar Mandhro	Member	
11. Senator Prof. Dr. Mehr Taj Roghani	Member	
12. Senator Manzoor Ahmed Kakar	Member	
13. Minister for Federal Education and Professional	on and Professional Ex-Officio Member	
Training		
	 Senator Rahila Magsi Senator Mushahid Hussain Syed Senator Rana Maqbool Ahmad Senator Molvi Faiz Muhammad Senator Gul Bashra Senator Najma Hameed Senator Hilal-ur-Rehman Senator Dr. Engr. Rukhsana Zuberi Senator Bahramand Khan Tangi Senator Dr. Sikandar Mandhro Senator Prof. Dr. Mehr Taj Roghani Senator Manzoor Ahmed Kakar Minister for Federal Education and Professional 	

3. The Committee considered the Bill in its meeting held on 29th January, 2020 at Committee Room No.1, Parliament House, Islamabad. Meeting was attended by the following Members:-

1.	Senator Kanila Magsi	Chairperson
2.	Senator Mushahid Hussain Syed	Member
3.	Senator Engr. Rukhsana Zuberi	Member
4.	Senator Prof. Mehr Taj Roghani	Member
5.	Senator Samina Saeed	Mover
6.	Senator Mir Kabeer Ahmed Muhammad Shahi	Mover
7.	Senator Muhammad Usman Khan Kakar	Mover
8.	Senator Muhammad Javed Abbasi	Mover

4. Mr. Shafqat Mahmood, Federal Minister Introduced the bill.

5. While considering the Bill in the meeting, Senator Prof. Dr. Mehr Taj Roghani and Senator Engr.

Rukhsana Zuberi moved that the following new sub-clauses may be inserted after sub-clause xix of

clause 4 of the University of Islamabad Bill, 2020.

xixa. There must be 40% seats for the students who qualified the test but can't pay fees

because of financial problems and other dues of the universities. The universities

should give those students free education and these students must be selected from

all parts of the country including four provinces, Gilgit-Baltistan and Azad Jammu and

Kashmir.

xixaa. The University must teach Social Science subject like Psychology, Political Science,

International Relation, Islamiat and Sociology.

6. Majority of the Committee Members recommended that the said amendments may be

incorporated in the Bill.

7. The Committee recommends that "the University of Islamabad Bill, 2020", as reported by the

Committee may be passed by the Senate. (The Bill as reported by the Committee is Annexed as "A"

and the Bill as passed by the National Assembly and introduced in the Senate is Annexed as "B".

Taiga Abdulkaya (FALQA ABDULHAYE) Secretary Committee

SENATOR RAHILA MAGS

Chairperson Committee

Annexuse "A"

[AS REPORTED BY THE COMMITTEE]

A

BILL

to provide for establishment of the University of Islamabad

WHEREAS it is expedient to provide for establishment of the University of Islamabad, Islamabad and for the matters connected therewith and ancillary thereto;

It is hereby enacted as follows:-

CHAPTER I PRELIMINARY

- Short title and commencement.—(1) This Act may be called the University of Islamabad Act, 2020.
 - (2) It shall come into force at once.
- 2. Definitions.- In this Act unless there is anything repugnant in the subject or context,
 - (a) "Academic Council" means the Academic Council of the University;
 - (b) "Authority" means any of the Authorities of the University specified or set up in terms of section 16;
 - (c) "Board of Governors" means the Board of Governors of the University;
 - (d) "Chancellor" means the Chancellor of the University;
 - (e) "Controller Examinations" means controller of examinations of the University;
 - "Commission" means the Higher Education Commission set up by the Higher Education Commission Ordinance, 2002 (LIII of 2002);
 - (g) "Constituent College" means an educational institution, by whatever name described, maintained and administered by the University within the jurisdiction of its Principal seat:
 - (h) "Dean" means the head of a Faculty or the head of an academic body granted the status of a Faculty by this Act or by the Statutes or Regulations;
 - "Department" means a teaching department maintained and administered, or recognized by the University in the manner prescribed;
 - "Director" means the head of an institute established as a constituent institution by the University by Statutes or Regulations in terms of the powers delegated by this Act;
 - (k) "Executive Committee" means the Executive Committee of the University;
 - "Faculty" means an administrative and academic unit of the University consisting of one or more departments, as prescribed;
 - (m) "Foundation" means Foundation for the Advancement of Innovation, Research and Education (FAIRE);
 - (n) "Government" means the Federal Government;
 - (o) "Patron" means the Patron of the University;
 - (p) "Prescribed" means prescribed by Statutes, Regulations or Rules made under this Act;
 - (q) "Principal" means the head of a College;
 - (r) "Registrar" means the Registrar of the University;
 - "Representation Committees" means the Representation Committees constituted under section 24;

- (t) "Review Panel" means the Review Panel set up by the Chancellor in accordance with the provisions of section 9;
- "Search Committee" means the Search Committee set up by the Board of Governors under section 12;
- (v) "Statutes", "Regulations" and "Rules" mean respectively the Statutes, the Regulations and the Rules made under this Act and for the time being in force;
- (w) "Treasurer" means treasurer of the University;
- (x) "Teachers" include Professors, Associate Professors, Assistant Professors and Lecturers engaged whole-time by the University or by a constituent college and such other persons as may be declared to be teachers by Regulations;
- (y) "University" means the University of Islamabad, Islamabad;
- (z) "University Teacher" means a whole-time teacher appointed and paid by the University, or recognized by the University as such; and
- (aa) "Vice-Chancellor" means the Vice-Chancellor of the University.

CHAPTER II

THE UNIVERSITY

- 3. Establishment and Incorporation of the University.— (1) There shall be established a University to be called "The University of Islamabad" in accordance with the provisions of this Act with the principal seat at Islamabad.
 - (2) The University shall consist of the following, namely:-
 - the Patron, the Chancellor, the members of the Board of Governors and the Vice Chancellor;
 - the members of the authorities of the University established under section 16;
 and
 - (c) all University teachers, employees and persons recognized as students of the University in accordance with terms prescribed from time to time; and all full-time officers and members of the staff of the University.
- (3) The University shall be a body corporate by the name of the University of Islamabad and shall have perpetual succession and a common seal, and may sue and be sued by the said name.
- (4) The principal seat of the University shall be at Islamabad and it may set up its campuses, colleges, institutes, offices, research or study centers and other facilities at such places in Pakistan as well as abroad as the Board of Governors may determine. However additional campuses shall be set up in other parts of country/abroad only after their evaluation by the Higher Education Commission to determine whether they meet the eligibility criteria fixed by the Commission.
- (5) The University shall be competent to acquire and hold property, both movable and immovable, and to lease, sell or otherwise transfer any movable and immovable property which may have become vested in or been acquired by it in a manner as prescribed.
- (6) Notwithstanding anything contained in any other law for the time being in force, the University shall have academic, financial and administrative autonomy, including the power to employ officers, teachers and other employees on such terms and conditions as may be prescribed, subject to the provisions of this Act. In particular, and without prejudice to the authority granted to the Commission by the law, the Government or an authority or auditor appointed by the Government shall have no power to

question the policy underlying the allocation of resources approved by the Board of Governors in the annual budget of the University.

- Powers and Purposes of the University.— The University shall have the following powers, namely:—
 - to provide for education and scholarship in such branches of knowledge as it may deem fit, and to make provision for research, service to society and for the application, advancement and dissemination of knowledge in such manner as it may determine in accordance with the guidelines of the Professional Accreditation Councils;
 - ii. to prescribe courses of studies to be conducted by it and its constituent colleges;
 - to hold examinations and to award and confer degrees, diplomas, certificates and other academic distinctions to and on persons who have been admitted to and have passed its examinations under prescribed conditions;
 - iv. to prescribe the terms and conditions of employment of the officers, teachers and other employees of the University and to lay down terms and conditions that may be different from those applicable to government servants in general;
 - v. to engage, where necessary, persons on contracts of specified duration and to specify the terms of each engagement;
 - vi. to confer honorary degrees or other distinctions on approved persons in the manner prescribed;
 - to provide for such instruction for persons not being students of the University as it may prescribe, and to grant certificates and diplomas to such persons;
 - viii. to institute programmes for the exchange of students and teachers between the University and other universities, educational institutions and research organizations, inside as well as outside Pakistan in keeping with the guidelines of the professional accreditation councils;
 - ix. to provide career counseling and job search services to students and alumni;
 - x. to maintain linkages with alumni;
 - to develop and implement fund-raising plans;
 - xii. to provide and support the academic development of the faculty of the University;
 - to confer degrees on persons who have carried on independent research under prescribed conditions;
 - xiv. to accept the examinations passed and the period of study spent by students of the University at other universities and places of learning equivalent to such examinations and periods of study in the University, as it may prescribe, and to withdraw such acceptance;
 - xv. to co-operate with other Universities, public authorities or private organizations, inside as well as outside Pakistan, in such manner and for such purposes as it may prescribe;
 - to institute Professorships, Associate Professorships, Assistant Professorships and Lectureships and any other posts and to appoint persons thereto;
 - xvii. to create posts for research, extension, administration and other related purposes and to appoint persons thereto;
 - xviii. to recognize selected members of the teaching staff of constituent colleges or educational institutions admitted to the privileges of the University or such other persons as it may deem fit, as University teachers;
 - xix. to institute and award financial assistance to students in need, fellowships, scholarships, bursaries, medals and prizes under prescribed conditions;

xixa. There must be 40% seats for the students who qualified the test but can't pay fees because of financial problems and other dues of the universities. The universities should give those students free education and these students must be selected from all parts of the country including four provinces, Gilgit-Baltistan and Azad Jammu and Kashmir.

xixaa. The University must teach Social Science subject like Psychology,
Political Science, International Relation, Islamiat and Sociology.

xx. to institute academic as well as professional degree programmes allowing intake of international students including children/wards of overseas Pakistanis as much as possible;

xxi. to establish teaching departments, schools, colleges, faculties, institutes, museums and other centres of learning for the development of teaching and research in University campuses and to make such arrangements for their maintenance, management and administration as it may prescribe;

xxii. to provide for the residence of the students of the University and the colleges, to institute and maintain halls of residence and to approve or license hostels and lodging;

xxiii. to maintain order, discipline and security on the campuses of the University and the colleges;

xxiv. to promote the extracurricular and recreational activities of such students, and to make arrangements for promoting their health and general welfare;

xxv. to demand and receive such fees and other charges as it may determine;

xxvi. to make provision for research, advisory or consultancy services and with these objects to enter into arrangements with other institutions, public or private bodies, commercial and industrial enterprises under prescribed conditions;

xxvii. to enter into, carry out, vary or cancel contracts;

to receive and manage property transferred and grants, contributions made to the University and to invest any fund representing such property, grants, bequests, trusts, gifts, donations, endowments or contributions in such manner as it may deem fit;

xxix. to provide for the printing and publication of research and other works; and

to do all such other acts and things, whether incidental to the powers aforesaid or not, as may be requisite or expedient in order to further the objectives of the University as a place of education, learning, and research.

5. University open to all classes, creeds, etc.— (1) The University shall be open to all persons of either gender and of whatever religion, race, creed, class, colour or domicile and no person shall be denied the privileges of the University on the grounds of religion, race, caste, creed, class, colour or domicile.

(2) An increase in any fee or charge that is in excess of ten percent per annum on an annualized basis from the last such increase may not be made except in special circumstances, and only with the approval of the Chancellor.

(3) The University shall institute financial aid programmes for students in need, to the extent considered feasible by the Board of Governors given the resources available, so as to enable

admission and access to the University and the various opportunities provided by it to be based on merit rather than ability to pay:

Provided that the University may institute self-finance schemes not covering more than ten percent of the total number of candidates in any on-campus taught course or research-based programme of study.

- 6. Teaching at the University.—(1) All recognized teaching in various courses shall be conducted by the University or the colleges in the prescribed manner and may include lectures, tutorials, discussions, seminars, demonstrations, distance learning and other methods of instruction as well as practical work in the laboratories, hospitals, workshops and other governmental or private organizations.
- (2) The authority responsible for organizing recognized teaching shall be such as may be prescribed.

CHAPTER III

PRINCIPAL OFFICERS OF THE UNIVERSITY

- Principal Officers.—The following shall be the principal officers of the University, namely:
 - a. the Patron;
 - b. the Chancellor:
 - c. the Vice-chancellor;
 - d. the Registrar;
 - e. the Deans;
 - f. the Principals of the constituent colleges;
 - g. the Chairpersons of the teaching departments;
 - h. the Treasurer;
 - i. the Controller of Examinations; and
 - such other persons as may be prescribed by the Statutes or Regulations to be the principal officers of the University.
- Patron.—(1) The President Islamic Republic of Pakistan shall be the Patron of the University.
- (2) The Patron, or in his absence, the Chancellor shall preside at the convocation of the University.
- (3) Every proposal to confer an honorary degree shall be subject to confirmation by the Patron. However the honorary degree shall be offered only in the faculties available with the University.
- (4) The Patron shall have the powers to cause a visitation to be made on the request of the Higher Education Commission (HEC) in respect of any matter concerned with the affairs of the University and shall, from time to time, direct any person or persons to inquire into or carry out inspection of the University.
- 9. Chancellor.— (1) The Chancellor of the University shall be nominated by the Board of Directors of Foundation for the Advancement of Innovation, Research and Education (FAIRE) for a renewable period of five years through a resolution passed with two third majority. However, the term of the office of the Chancellor may be reduced through a joint resolution of Directors of the Foundation depending on such reasons as availability, health conditions, resignation etc.
- (2) The Chancellor shall, when present, preside at the meetings of the Board of Governors of the University.
- (3) The members of the Board of Governors as well as the Vice-Chancellor shall be appointed by the Chancellor from amongst the persons recommended by the Representation Committee

set up for this purpose or the Search Committee established in accordance with the Act and the Statutes, as the case may be, along with those elected.

- (4) If the Chancellor is satisfied that serious irregularity or mismanagement with respect to the affairs of the University has occurred, he may, —
 - (a) as regards proceedings of the Board of Governors, direct that specified proceedings be reconsidered and appropriate action taken within one month of the direction having been issued:

Provided that if the Chancellor is satisfied that either no reconsideration has been carried out or that the reconsideration has failed to address the concern expressed he may, after calling upon the Board of Governors to show cause in writing, appoint a five member Review Panel to examine and report to the Chancellor on the functioning of the Board of Governors;

The report of the Review Panel shall be submitted within such time as may be prescribed by the Chancellor. The Review Panel shall be drawn from persons of eminence in academics and in the fields of law, accountancy and administration; and

- (b) as regards proceedings of any Authority or with respect to matters within the competence of any Authority other than the Board of Governors, direct the Board of Governors to exercise powers under section 20.
- 10. Removal from the Board of Governors.—(1) The Chancellor may, upon the recommendation of the Review Panel, remove any person from the membership of the Board of Governors on the ground that such person has,—
 - (a) become of unsound mind; or
 - (b) become incapacitated to function as member of the Board of Governors; or
 - (c) been convicted by a court of law for an offence involving moral turpitude; or
 - (d) absented himself from two consecutive meetings without just cause; or
 - (e) been guilty of misconduct, including use of position for personal advantage of any kind, or gross inefficiency in the performance of functions.
- (2) The Chancellor shall remove any person from the membership of the Board of Governors on a resolution calling for the removal of such person supported by at least three-fourths of the membership of the Board of Governors:

Provided that before passing such resolution the Board of Governors shall provide the member concerned a fair hearing.

Provided further that the provisions of this section shall not be applicable to the Vice-Chancellor in his capacity as a member of the Board of Governors.

- 11. Vice-Chancellor.— (1) There shall be a Vice-Chancellor of the University who shall be an eminent academic or a distinguished administrator and shall be appointed on such terms and conditions as may be prescribed.
- (2) The Vice-Chancellor shall be the chief executive officer and principal accounting officer of the University responsible for all administrative and academic functions of the University and for ensuring that the provisions of the Act, Statutes, Regulations and Rules are faithfully observed in order to promote the general efficiency and good order of the University. The Vice-Chancellor shall have all powers prescribed for this purpose, including administrative control over the officers, teachers and other employees of the University.