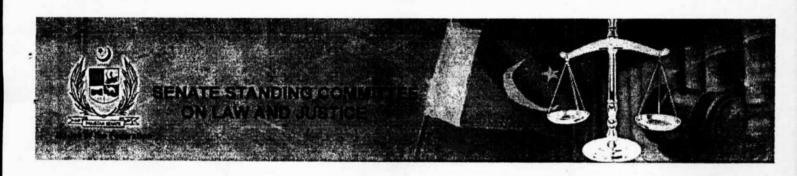
SENATE OF PAKISTAN



REPORT NO. 8 REPORT OF THE SENATE STANDING COMMITTEE ON LAW AND JUSTICE



"THE CONSTITUTION (AMENDMENT) BILL, 2021"
(Insertion of Article 38A)

PRESENTED BY

Senator Syed Ali Zafar
Chairman
Standing Committee on Law and Justice

SENATE SECRETARIAT

REPORT OF THE STANDING COMMITTEE ON LAW AND JUSTICE ON "THE CONSTITUTION (AMENDMENT) BILL, 2021"

I, Senator Syed Ali Zafar, Chairman Standing Committee on Law and Justice, have the honor to submit, on behalf of the Committee, this report on "The Constitution (Amendment) Bill, 2021" (Insertion of Article 38A) moved by Senator Saadia Abbasi, in the Senate sitting held on 12th July, 2021 and referred to the Committee for consideration and report.

The composition of the Committee is as under:-

1.	Senator Syed Ali Zafar	Chairman
2.	Senator Syed Shibli Faraz	Member
3.	Senator Azam Nazeer Tarar	Member
4.	Senator Mian Raza Rabbani	Member
5.	Senator Farooq Hamid Naek	Member
6.	Senator Syed Muzafar Hussain Shah	Member
7.	Senator Kamran Murtaza	Member
8.	Senator Muhammad Azam Khan Swati	Member
9.	Senator Walid Iqbal	Member
10.	Senator Manzoor Ahmed Kakar	Member
11.	Senator Musadik Masood Malik	Member
12.	Senator Samina Mumtaz Zehri	Member
13.	Senator Mustafa Nawaz Khokhar	Member
14.	Minister for Law and Justice	Ex-Officio Member

3. The Committee considered the Bill in its meeting held on 3rd November, 2021, under the Chairmanship of Senator Syed Ali Zafar, with the following in attendance:

1.	Senator Farooq Hamid Naek	Member
2.	Senator Muhammad Azam Khan Swati	Member
3.	Senator Mustafa Nawaz Khokhar	Member
4.	Senator Walid Iqbal	Member
5.	Senator Musadik Masood Malik	Member

6. Senator Samina Mumtaz Zehri

Member

7. Senator Saadia Abbasi

Member In-Charge

- 4. Senator Saadia Abbasi briefed the Committee about Constitution Amendment and deliberated that the historical and cultural sites of Pakistan have been degraded in a way causing irreparable destruction and damage to those places. The cultural history of Pakistan can be traced back to the colonial rule in India and advent of Islam. The vegetation and the deserts in Pakistan are extremely diverse and unique. She gave example of the Yosemite National Park in USA, which had been declared as National Heritage site including the area surrounding it. This was done in line with the Constitutional provisions, whereunder the State ought to protect and preserve the National Heritage Sites in USA. Such examples can also be found in the era of Muslim Caliphs who used to keep some areas of the land for inhabitants and other for the future generations. The mover informed that National Heritage Sites in Pakistan are victim of looting, vandalism, and encroachment. She explained that the aim of this amendment is to devise a national policy for the identification, preservation and conservation of the cultural and heritage sites of Pakistan for future generations.
- 5. The Chairman Committee appreciated the idea and objective behind the Bill and endorsed the proposed insertion in the principle of policy of the Constitution. He informed the Committee that during his tenure as Interim Federal Minister for Information, Broadcasting and National Heritage and Law & Justice, the provinces had requested the federation to take measures regarding preservation of heritage sites. Senator Muhammad Azam Khan Swati said that it needs to be seen whether after devolution of all historical and heritage sites to provinces under the 18th Amendment, any legislation on the subject can be done at the federal level. Senator Walid Iqbal appreciated the aim and objectives of the Bill and said that the word "State" used in the amendment is consistent with the Constitutional framework, as it denotes to all tiers i.e. the federal, provincial and local governments, if any. The Ministry of Law & Justice supported the Bill in principle.
- 6. After thorough deliberations, the Committee took clause by clause reading of the Bill and proposed the amendments given below.
 - (i) Clause 2 shall be substituted with the following:
 - 2. Insertion of Article 38A in the Constitution.- In the Constitution of the Islamic Republic of Pakistan, after Article 38, the following new Article shall be inserted, namely:-
 - "38A. Identification, preservation, conservation, restoration, and access for all to national heritage sites of Pakistan.- The State shall.-
 - (a) identify and declare all national heritage sites;

- (b) take appropriate measures and adopt all-encompassing techniques, treatments, procedures and technology of any nature for preservation, conservation and restoration of all national heritage sites;
- (c) ensure protection of all national heritage sites against any human or natural dangers; and
- (d) provide access for all to national heritage sites.

7. Accordingly, the Committee unanimously recommended that "The Constitution (Amendment) Bill, 2021," (Insertion of Article 38A), as reported by the Committee, may be passed by the Senate of Pakistan. Copy of the Bill as reported by the Committee is annexed as "A" and copy of the Bill as introduced in the Senate is annexed as "B".

(Haris Rehman)

DS / Secretary Committee

(Senator Syed Ali Zafar)

Chairman, Standing Committee on Law and Justice

[AS REPORTED BY THE COMMITTEE)

A

BILL

further to amend the Constitution of the Islamic Republic of Pakistan

WHEREAS it is expedient further to amend the Constitution of the Islamic Republic of Pakistan for the purposes hereinafter appearing;

It is hereby enacted as follows:-

- 1. Short title and commencement.- (1) This Act may be called the Constitution (Amendment) Act, 2021.
 - (2) It shall come into force at once.
- 2. Insertion of Article 38A in the Constitution.- In the Constitution of the Islamic Republic of Pakistan, after Article 38, the following new Article shall be inserted, namely:-
 - "38A. Identification, preservation, conservation, restoration, and access for all to national heritage sites of Pakistan.- The State shall.-
 - (e) identify and declare all national heritage sites;
 - (f) take appropriate measures and adopt all-encompassing techniques, treatments, procedures and technology of any nature for preservation, conservation and restoration of all national heritage sites;
 - (g) ensure protection of all national heritage sites against any human or natural dangers; and
 - (h) provide access for all to national heritage sites.

STATEMENT OF OBJECTS AND REASONS

Pakistan is endowed with a large number of ancient sites and historic structures which comprise its National Heritage. These historic assets create links with the past and present, and make the country a treasure-house of heritage spanning over centuries. As the custodians it is incumbent upon the State of Pakistan to stabilize and conserve these for future generations. Such historical sites which comprise the National Heritage of Pakistan are of educational, cultural, and social values for all and contribute in human development. The Constitution, for the aforesaid purpose, must provide for the measures to be taken by the State regarding identification, protection/preservation, conservation, and restoration of such sites, and ensure access for all.

The Bill seeks to amend the Constitution for the above purposes.

SENATOR SAADIA ABBASI MEMBER-IN-CHARGE

[TO BE INTRODUCED IN THE SENATE]

A

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 - "38A. Identification, preservation, conservation, restoration, and access for all to National Heritage Sites of Pakistan.- The State shall.-
 - (a) identify and declare National Heritage Sites;
 - take appropriate measures for preservation and conservation of National Heritage Sites, the survival of which is at potential or imminent risk;
 - (c) preserve the National Heritage by means encompassing techniques, treatments, procedures and technologies of any nature, preventive and remedial, aiming at the preservation of the information and signs of culture contained therin;
 - (d) ensure access for all to the National Heritage Sites; and
 - (e) take all necessary measure against all human and natural dangers to which these are exposed."

STATEMENT OF OBJECTS AND REASONS

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SENATOR SADIA ABBASI MEMBER-IN-CHARGE

Fighting for

Should the past serve the present or should it be treated as a relic truthful to the age it belonged

By Sarwat All

nce again, the famous the past -should it serve the round, it is for the purposes of belonged to? conservation and/or restora-

iron gates opened for them to of from where it all started floor of the Colosseum, where the gladiators and the animals would appear suddenly as the underground passages where awaited their turn to die. They animals, too, were unleashed It will be put back into the shape that it originally robably sometime back the the action took place, was to the 20th Century tourists appeared to the people sitting in the arena as they roared and yelled while watching the ripped apart or dug up to show the labyrinths of tunnels and be thrown into the arena to general public alike.

conservation. How should one efforts to restore them to their deal with ancient buildings? original shape and size and Similarly, there are many the purpose are only of limited ories about how to deal with value because the original There have been many theories around restoration and

the news. This time as a relic truthful to the age it Roman Colosseum is in present or should it be treated

Intangible heritage, too, is prejudices. Over a period of become big and wide enough to be significantly different, at times to be the very opposite up for grabs as it is mostly mission from one person, one memory and one generation to gladiators fighting till death. ations are deliberate while ness to narration that slight changes result from the person's traits, his mind, his next leaves sufficient room for time, the slight changes oral in character and its transit to be altered. Some alterother are not. It is in the fitmemory and his embedded

through the gates to be set built or of the times that it is drawings and the plans are shahi Masjid. Ranjit Singh upon them for a gory spectacle supposed to represent. On not available and the refer- was probably responsible for tations of the elite and the ments, changes have been long journey. in line with the bloody expec- many sites of historical monu-It is very difficult to tell if made, some recorded others the roar of the crowd. The wild the tangled heritage is truly reflective of the way it was So, at many of these sites, the unrecorded or lost to history.

soleum and placed plonk in shahi Masjid was built more the middle of the area between than a hundred years follow-the Lahore Fort and the Bad- ing Akbar's expansion and In Lahore, for example, it is inebriating himself. It may be moved from Jahangir's Mau- important only after the Baddocumented that the baradari added that the Alamgiri Gate ences may be anecdotal from a this vandalism. He enjoyed in Hazuri Bagh was actually



powers that be because the maintenance. The reversal of was either added or became sitting in the baradari while

wall. Some are built high enough to overlook it. on the other side, the huge main entrance was probably reconstruction of the fort. The

nin and shy hur en fire cas LIVE there is Jahangir's Tomb on very clear and aesthetically comprehensible compared to the disconnect which the encroachments and the popu-If one approached the river from the Shalamar Bagh, the other bank. The plan of the two monuments becomes lation sprawl has inflicted the roads, alignment of

the cer cing or the monarch sat at the upon the city. Its current enviand the heritage appears to be rons have distorted everything disjointed, not planned and laid out.

ne ebr as th ha 53 \$ 6 ¢ pair. Only two levels are in mar Gardens and dwarfed it recreation of the seventh heav- tivity and above all a lack of three survive, the lowest is in Train Project has totally some reasonable state of so that it now appears to be Some of the wrongs have been the result of apathy, a resources over the years. The latest, the Orange Line Metro a state of neglect and disre- blocked the view of the Shalature. The damage that it may cause to the building is yet another story that only time lack of understanding, insensiany ordinary medieval strucrom the entrance of the Sha- will unfold. the order has not bothered the river has moved further away

ă, deliberately, many have been forced by circumstances. Their Over the centuries, many been massive encroachments changes have been made

lamar Garden. There have use its walls as their boundary as well. Many adjacent houses

OPINION



BY ZUBEIDA MUSTAFA

Love of nature

HOW many of Pakistan's 225 million like to habitually connect with nature? Unsurprisingly, not many. Most of the urban population lives in man-made subhuman conditions while those in the villages lead a brutish life of want imposed on them by feudal leaders. Not being educated, people are unaware of their own rights, let alone the significance of the environment.

Against this backdrop, to publish the magazine Wildlife & Environment with the avowed objective of creating awareness about nature is indeed a "herculean task". That is how the editor/founder of this quarterly, Khurshid Ali, describes his undertaking.

The general indifference to the environment is something quite expected. And Khurshid Ali, to his credit, is not bitter about this oblivion. But his friends resent it. They call him an 'unsung hero' whose work is not acknowledged. Hence the failed 'promises of profits'. The fact is that true commitment

is not valued in monetary terms.

Khurshid Ali explains his unconcern for fame and money by saying that a love of nature has been in his genes. His family came from Amroha which was a centre of fruit and vegetable cultivation in India. On migration to Pakistan, they settled in Malir which was once the fruit basket of Karachi. In his youth, he had plenty of opportunity to soak in the beauty and calm of the environment.

The magazine he launched in 1992 was his brainchild and he has done it virtually single-handedly on what amounts to a pittance. It is a labour of love. Before he starts work on an issue he sends out scores of emails requesting parties for advertisements. No one responds but he carries on with minimal support. His readership? Very "specialised and influential", he says, mainly the establishment such as the navy, the army (at one time), some university libraries, etc.

But any publication that draws its clout from such sources would inevitably face challenges of another kind. It cannot be critical of the hand that apparently feeds it. Small wonder that nowhere are the powers that be held accountable for the excesses, action and inaction that hurt the environment. The ills are identified clearly but it is left to the readers to guess who is at fault.

As an environment magazine, this is an elegant and eclectic publication. It is informative, profusely illustrated, as it should be, and beautifully laid out but technology has played tricks by joining up words randomly.

played tricks by joining up words randomly.

Khurshid Ali identifies a number of environmental ills that plague Pakistan, such as climate change and the melting of the glaciers, air pollution, the contamination of our rivers, water scarcity, deforestation, and so

on. But there is no criticism of the official agencies. And this stance can be carried to extremes. Thus he defends the Arab sheikh's killing of "a few" houbara bustards for sport although these birds are a protected species. He blames the critics of having "a hidden agenda" of concealing the fact that the "sheikhs of Abu Dhabi have spent billions of dollars on the uplift of the people of Cholistan. The Sheikh's Rehabilitation Centre isn't just an eyewash. It is something wholesome".

It may be so but many will ask why that would give the sheikhs the right to hunt down houbara bustards — at times in larger numbers than their permits entitle them to.

The problem with this approach to the environment and wildlife is that issues are pigeonholed and there is no attempt to connect them. It is not a holistic perspective; it is one that finds little connection between the state of the environment and the Covid-19 pandemic or between the hunting of a 'few' houbaras by Arab sheikhs and the extermination of the species.

Human development needs an integrated approach. But now it is better known that human development calls for an integrated approach. The pandemic reminds me of Thomas Malthus and his Essay on the Principle of Population that he

wrote and revised six times between 1798 and 1826. I reread it digitally when a reader reminded me of it. I had read it earlier in the population context. But it now appears to be equally relevant to the environment.

Malthus believed that the population grows in geometric proportions when food production increases arithmetically. There comes a time when agriculture fails to sustain the population. Then a section of the population is reduced to poverty and is in distress. There comes a time when disaster and events such as wars, disease and food shortages reduce the population and restore the balance. The process keeps repeating itself.

Were Malthus alive today, he would certainly have included the environment among the factors that sustain the human race. It is plain that man's abuse of the environment has reached the point of no return. The earth has reacted saying 'enough is enough'. We will have to wait and see at which point and how this struggle between man and the environment will end and the balance is restored.

Carrier William

www.zubeldamustafa.com

Historical: sites on the Karoonihar mountains the illegal

precious
stones by the
Sindh
government.
Can this be
stopped

Favaz Naich

A catastrophe in are being affected by the making

can this be stopped the stoppe

portation. Nekro, a mini-truck introduced almost fifty years ago, was the one used initially as it was especially made for the desert region. The Karoonjhar Moun-tain has huge deposits of granite, china clay and precious stones of differ-ent colors and textures. Locals say the moun-tain produces a kilogram of gold every day. Of course, that is not to be taken literally. They use plants and herbs pro-duced on the mountain as medicines for many dis-eases. They collect these plants and herbs and sell them to the visitors and touriets.

ent colors and textures.

Locais say the mountain produces a kilogram sacred sites for various many myths, folklore, and harata — were exiled by for gold every day. Of faiths. The area has been historical facts about their cousin Kaurava for curse, that is not to be very prosperous in the Saravati/Haskro River in 13 years, they spent some plants and herbs produced on the mountain as medicinen for many discases. They collect these Thar desert, be writed.

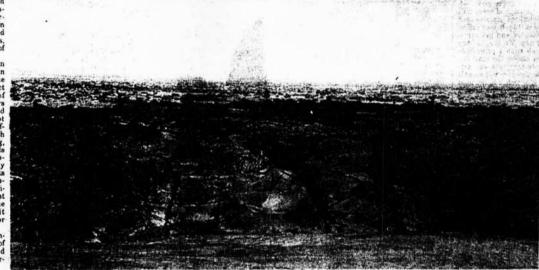
Abdul Qadir Junejo about Karoonjhar and tourists.

Karoonjhar is not just a mentions the river in his Nagarparkar.

In the book Purson defined promaging makes the mountain range appear magical. Two of those appings, Sardharo and Anchro Thar (Sarasvati Tebzeeb he says that it was one of ain Achro Thar (Sarasvati Tebzeeb he says that it was one of the says that it was one of the production of the p

recedom fighter who had fought against the British also used Karoonjhar Mountains against them.

There is also a 16th Century Jain temple along with the Bohdeadar Justice Anjad All Sahito, and the Justice Anjad All Sahito, and the Bohdeadar Justice Anjad All Sahito, and the Justice Anjad All Sahito, a



Karoonjhar is not just a mountain, it represents a complete ecosystem. It holds traces of a thousand-year old civilisation, history and culture.

Seven-member body to probe razing of historical building

By Rashid Javed

ABBOTTABD: Commissioner Hazara division has formed a sevenmember committee to probe the Cantonment Board Abbottabad (CBA)'s demolition of a historical building dating back to 1880s and used by Major James Abbott.

The building which had served as the office of Abbottabad's founder and Hazara division's first deputy commissioner Major James Abbott was demolished by the CBA on June 22, prompting the KP directorate of archaeology and museums to seek registration of an FIR against the cantonment's chief executive officer under section 44 and 54 of the KP Antiquities Act, 2016.

The commissioner on Sunday notified a seven-member committee to conduct probe into the matter concerning the demolition of old Major Abbott's Office.

Deputy commissioner, Abbottabad, will head the committee while district police officer, military estate officer, CBA chief executive and regional manager archaeology will be among its members.

The committee's TORs read that it would ascertain the legal position of the building under the KP Antiquities Act, 2016, and whether or not this legislation was applicable to federal government entities working in the province and cantonment boards.

Besides, the committee would also dig out old records of the property to ascertain its date of construction and historic value. It would also ascertain the reasons for demolition and not seeking prior approval from the department concerned as required under the law, the notification said.

The committee would also ascertain the actions taken by directorate of archaeology and reasons for taking up the matter after lapse of three years. It would submit its report within three days.

Meanwhile, the CBA in a statement issued here claimed that the media reports giving the impres-

sion that the board had demolished a historical building were totally wrong.

It said there were two buildings, including Old Cantonment office building and Abbottabad Club.

The statement said that in the case of Old Cantonment office building the main structure was built around1933, while new blocks were added to it in 1956 and 2012 as per board's records. It said the structure was damaged and declared dangerous after the 2005 and subsequent earthquakes by the structural engineer and during the rainy season in 2019 the old building almost got destroyed.

destroyed.
"In 2019, the construction of new building was completed and the office was shifted to the new location. Keeping in view the dilapidated condition of the old building it was demolished," it said.

The CBA also pointed out that the

The CBA also pointed out that the said building was established on land vested in the board and only federal laws were applicable within its jurisdiction.

Visiting Katas Raj Temples

Situated near Chakwal, the temples are located in a complex built around a mesmerising pond paying

quiet homage to Hindu folklore

By Dr Khwaja All Shahld



Sat Ghara temples on top of the hillock

back to the third century - the time of Ashoka the Great. Alexander oing by the puranas, a heart- walkways. Believed to have existed death of his wife Sati, daughter of making them an important pilgrimdhist stupa are also present in the compound - that many believe date Cunningham, British engineer the temples are mostly attributed to roken Shiva was unable to at least since the seventh century, ued to roam the earth following the the Hindu Shahiya (615 - 950 AD) pertaining to Hinduism and Buddhism revolve around the Katas Rai Temples. The remains from a Bud-Daksha. It is said that it was his age site for Hindus in Pakistan. means: god's tears. The water of the find his peace as he contintears that ended up forming the pond where today the renowned Shri Katas Raj Temples stand. The temples derive their name from pond is referred to as amrit or holy water. It is believed that the water Kataksha, which in classic Sanskrit washes away the sins of a believer.

Lying in the Kallar Kahar region near Choa Saidan Shah in Chakwin a compound built around the temples are joined together by the Katas Rai Temples are locatpond, or in close vicinity to it. The



emples surrounding the Amrit (Holy Water)

ings were reported earlier by the ing Shiva Temple, Hanuman Temfamous Chinese pilgrim, Huen ple and Ramachandra Temple. lower than the Sat Ghara temple. were pumping groundwater Ones need to climb the hillock to through more than a hundred Cunnningham, these temples, con- entire Katas Raj Temples comrounded by 10 springs and ruins of ancient temples, havelis around the Varma dynasties, were the only Katas Raj temples were in headboards, Cunningham also traced the wall of a gateway tower of the old fortification which leads to the a monastery on a mound. The find-Tsang. According to information structed in a style similar to the ancient remains of interest that existed in Katas. The stupa remains are situated at a level Kashmiri temples of Karkota and turned archaeologist and the first director general of the Archaeologi-cal Survey of India from the 19th Many local beliefs and folklore

pound can be seen clearly

access it.

The Katas Raj Temples include water table. This was causing the Sat Ghara, a collection of seven pond to gradually dry out, reports Century, visited the Katas Raj Tem- access it.

findings of the stone of Ashoka sur-

ples in 1872-73 and confirmed the



Entrance nicely maintained with garden areas on both side

square, raised platforms. There is a Court's intervention the original haveli or a rectangular fort, namely pond has been restored. Second, it Harr Singh Nalwa fort, which is was the high profile visits from suggested. When I visited the tem-Most of the temples are built on state. Thankfully, with the Supreme 2005 to inaugurate conservation Sat Ghara temples. According to built on a hill, from where the across the border. India's former visited the Katas Raj Temples in deputy prime minister LK Advani ples a few weeks back for the second time, I was delighted to witness the pond in almost its original work at Sat Ghara temple. pond and five other temples includ-In the last couple of decades, the

Surrounded by hills and loquat the ducks that roam around the and mulberry orchards that attract honev-bees and birds, not to forget pond, the temples are being very well maintained. Several benches and dustbins are placed around the lawns. Information boards, both in ries located close to the temples groundwater lines for two reasons. First, according to some reports, cement facto-

mentioned in Sanskrit. If y mines in Kallar Kahar, you c ily spend a couple of hours is no entry fee and no tic history of the architectu instructions for tourists have places of interest have als to go to the nearby Khew Katas Raj Temples to be insp English and Urdu. describ installed all around the con Names of the temples and its remarkable architecture visit the historical temples.

ing in Pakistan. He You Tuber host for the Team promoting Organic The writer is a pl healthcare leader, travell

A major problem about such initiatives has always been continuity

In the heritage trail



peshavvar

enter the complex that holds the historic Katas Raj temples, you step into a different world, a

A step back in time







beauty compared Dating back to 615-950 CE, this site is a spin of grade treasure trove for history buffs with restaurant of archive irreasure trove for history buffs with restaurant of archive irreasure irreadination and an urge to retain a standard archive irreading remains the second of the se the continued of the route gives even the slightest problems are supported by the route gives even the slightest problems of the route gives even the slightest inkling that they're leading to a location for the following of the route gives even the slightest of the route gives even the slightest of the route gives the residual to a location for the residual size of the residual that they related the residual that the residual that they have the special to the residual to the route gives hills, it is these halatest temples called thind lands are under the right for etc. eliuse the residual to the residual that the residual to the r

value but a victim of neglect. The recent collapse of its gate

underlines the need for authorities to take quick action

Pakka Qilla is a monument of historical The remains of Pakka Qilla



hertage





M O O D STREET Historic sites and their diverse visitors



At every few metres there was a battery of people absorbed in creating TikTok content. (The nature and quality of their content is a different subject altogether.) Only a small chunk of people seemed to have come to the place with the desire to witness the glorious relics of the past.

The emergence and downfall of Brahminabac

The ruins of Brahminabad are a temporal properties of time gone by the first and of the first and time gone by the first and of the first and the gone by the first and of the first and of the gone by the gone by the gone gone by the gone first and the gone by the gone first and the gone by the gone first and the gone fir



