

[AS PASSED BY THE SENATE]

A

BILL

*to provide for the establishment of National Rahmatul-Lil-Aalameen Wa Khatamun Nabiyyin Authority*

WHEREAS it is expedient to establish a National *Rahmatul-Lil-Aalameen Wa Khatamun Nabiyyin* Authority to promote research in practical and theoretical aspects of *Seerat* for addressing contemporary social challenges and inculcating positive changes in the Pakistani society, while, *inter alia*, providing illustrations about the life of the last Holy Prophet Muhammad (ﷺ);

AND WHEREAS the objective of the National *Rahmatul-Lil-Aalameen Wa Khatamun Nabiyyin* Authority is to promote research on the *Seerat*, guide the young generation on key and multifarious aspects from the life of the last Holy Prophet (ﷺ); and review, consolidate and acknowledge local and international literatures and analysis about the *Seerat*, build linkages with provincial governments and prominent institutions working on the *Seerat*, promote the *Seerat* Chairs in higher education and formulate strategies and frameworks for organizing impactful events to promote lessons from the *Seerat-e-Tayyabba*;

1. **Short title, extent and commencement.**— (1) This Act shall be called the National *Rahmatul-Lil-Aalameen Wa Khatamun Nabiyyin* Authority Act, 2022.

(2) It extends to the whole of Pakistan.

(3) It shall come into force at once.

2. **Definitions.**— In this Act, until there is anything that is repugnant to the subject or context,—

- (a) “Authority” means the National *Rahmatul-Lil-Aalameen Wa Khatamun Nabiyyin* Authority established under section 3 of the Act.
- (b) “Advisory Board” means the advisory board established under section 4;
- (c) “Chairperson” means the Chairperson of the Authority;
- (d) “Director General” means the Director General of the Authority, who shall be the in-charge of general administration of the Authority;
- (e) “Government” means the Federal Government;
- (f) “member” means member of the Authority;
- (g) “prescribed” means prescribed by rules or regulations made under this Act;
- (h) “regulations” means the regulations made under this Act;

- (i) "rules" means the rules made under this Act;
- (j) "staff" means the staff and officers of the Authority.

**3. Establishment of the Authority.**— (1) There shall be established a National *Rahmatul-Lil-Aalameen Wa Khatamun Nabiyyin* Authority by the Government, which shall carry out the purposes of this Act.

(2) The Prime Minister shall be the Patron-in-Chief of the Authority.

(3) The Authority shall comprise a Chairperson and eight (08) other members, to be appointed by the Prime Minister, on such terms and conditions and in the manner as determined by the Patron-in-Chief:

Provided that two Muslim Members of the National Assembly shall be nominated by the Speaker as Members of the Authority upon whom sub-section (1) of section 6 shall not apply:

Provided further that one Member shall be from amongst each of the Treasury and the Opposition benches.

**4. Advisory Board.**— (1) A high-level Advisory Board shall be constituted for providing advice and strategic guidance to the Patron-in-Chief to meet the desired objectives of the Authority.

(2) The Advisory Board shall consist of ten members having scholarly eminence and impeccable credentials.

(3) The members of the Advisory Board shall be appointed by the Prime Minister, on such terms and conditions and in the manner as determined by the Patron-in-Chief.

(4) The Advisory Board shall meet at least once on quarterly basis.

**5. Chairperson of the Authority.**— (1) The Chairperson of the Authority shall be appointed by the Prime Minister, on such terms and conditions the manner as determined by the Patron-in-Chief, and shall be a person of impeccable integrity, eminent scholarship, reputation and competence who shall be well-versed in *Seerat* matters and literature, experienced in religious affairs and research. Moreover, he should be at least in possession of a degree equivalent to Master in Islamic Studies, Islamic Education, Islamic Law, History and Islamic History & Culture or the degree of LLB (*Shahriah* and Law) or *Shahadatul Aalmia* from any religious institution attached with any *wafaq* or equivalent duly recognized by Higher Education Commission (HEC).

(2) The Chairperson shall hold office for a period of three years, which may be extendable for such term or terms as may be determined by the Patron-in-Chief.

(3) The Chairperson may resign from his office by writing under his hand, addressed to the Prime Minister.

6. **Members of the Authority.**— (1) Subject to sub-section (4), the members of the Authority shall be appointed by the Prime Minister on such terms and conditions and in the manner as determined by the Patron-in-Chief and shall be persons of impeccable integrity, possessing high morality and scholarly achievements, and being highly well-versed in *Seerat* matters and literature, experienced in religious affairs, research, administration and having skills to mass communicate and propagate the real ethos and essence of the *Seerat*. Moreover, he should be at least in possession of a degree equivalent to Master in Islamic Studies, Islamic Education, History, Islamic Law and Islamic History and Culture or the degree of LLB (Shariah and Law) or Shahadatul Aalmia from any religious institution attached with any wafaq or an equivalent degree, duly recognized by Higher Education Commission (HEC).

(2) A member shall hold office for a term of three years, which may be extendable for such term or terms as may be determined by the Patron-in-Chief.

(3) The business of the Authority shall be conducted in such manner as may be prescribed.

(4) The Authority shall preferably comprise:—

- a. one eminent *Seerat* Scholar;
- b. one eminent person with expertise in media affairs, who is able to use facts, undertake research and propagate the real essence of the *Seerat* to the public at large;
- c. one eminent person with abilities to undertake special initiatives through innovative approaches;
- d. one eminent person with Research expertise in the subject matter of *Seerat* and religion;
- e. one eminent person experienced in prescribing curricula;
- f. one eminent person, having expertise expert in international outreach and equipped to provide counter-narrative to misperceptions of Islam and Islamophobia, while propagating the real essence and narrative of the *Seerat* in the international community.

7. **Management.**— (1) The general direction and administration of the Authority and its affairs shall vest in the Chairperson and the Members, which shall exercise all administrative and financial powers and do all acts and things which may be exercised or done by the Authority.

(2) On questions of policy the Government may issue directives, which shall be final and binding on the Authority.

(3) If any question arises as to whether any matter is a matter of policy or not, the decision of the Government in respect thereof shall be final.

8. **Powers and functions of the Authority.**— The functions of the Authority shall be—

- (a) to actualize the concept of Riyasat-e-Madina based upon justice, rule of law and a welfare state through character building of the nation;
- (b) to identify the social, economic, and political morals and values from the practical life of the last Holy Prophet of Allah (ﷺ) and inculcate them in the life of individuals and the society at large;
- (c) formulate policies, strategies and interventions to advance and propagate key elements of the life of the last Holy Prophet of Allah (ﷺ), including peace, empathy, care for others, tolerance, knowledge, progress, wisdom, patience, contentment, ethical behavior, social bearing, environmental protection and other prominent aspects from the *Seerat*;
- (d) conducting research studies on the *Seerat* of Prophet Muhammad (ﷺ) and the Hadith, for guidance of the young generation;
- (e) to develop educational and learning processes for better personality development of the young generation on the pattern of the last Holy Prophet of Allah's (ﷺ) life;
- (f) to review and project international literature and research on *Seerat* from all over the world and make it accessible, translatable, and relatable to contemporary times;
- (g) coordinate with provincial education departments to, organize events, conferences, dissemination activities in respect of *Seerat-un-Nabi* (ﷺ);
- (h) to undertake national level consultations with religious scholars, researchers, and education-related entities in all provinces and areas to design strategies to promote *Seerat-un-Nabi* (ﷺ);
- (i) to undertake assessments of gaps, challenges, and sources of fallacies and misinformation about the way of life that Islam promotes;
- (j) provide international counter-narrative to various misconceptions against Islam prevalent globally;
- (k) to bring together eminent scholars and work to agree upon key fundamental elements of the *Seerat* for promotion at national level through education;
- (l) to promote modesty, non-materialistic approach, simple and dignified lifestyle based on the life and Sunnah of the Holy Prophet (ﷺ);
- (m) coordinate with the National Curriculum Council to adopt, and continuously update curricula, syllabi and guidelines for effective uptake of lessons from the *Seerat*, guided by research, logic, and scholarship;
- (n) to build linkages and partnerships on *Seerat* research with other prominent entities working in this area;
- (o) to make efforts and coordinate promotion of *Seerat* study and scholarships;
- (p) to guide higher education institutions for establishment of *Seerat*



Chairs;

- (q) to formulate strategies and frameworks for the organization of the *Seerat* related events on key occasions related to Holy Prophet's (ﷺ) life and Islamic history;
- (r) to engage full-time and part-time resources as deemed appropriate, as per the requirement, on such terms and conditions, as may be prescribed by the Authority;
- (s) bridge diverging gaps between theoretical and practical aspects, in view of technological advancements of contemporary world, in relation to the *Seerat*;
- (t) to visualize, monitor and take notice of the activities of *Qadianiyat*, *Ahmadiyat*, *Lahoriat*, Jewism and all other such religions, organizations and institutions who are against Islam and Pakistan and take necessary steps, including the legal procedure as provided in the law, to address and counter the situation created due to their propaganda and actions; and
- (u) guide the National Curriculum Council to include the topics of *Seerat-e-Nabi* and finality of Prophethood in the Textbooks.

**9. Secretariat of the Authority.**—(1) The Secretariat of the Authority shall consist of a Director-General, who shall be appointed by the Prime Minister on such terms and conditions and in the manner as determined by the Patron-in-Chief.

(2) The Director-General shall also act as the Secretary and Principal Accounting Officer of the Authority.

(3) The Director-General shall be a person of known integrity and man of noble fame, having experience in the field of administration and management, and shall either be appointed afresh or posted by the Prime Minister and shall be authorized to:—

- (a) carry out administration and day to day affairs of the Authority;
- (b) execute all orders and directions given by the Chairperson;
- (c) prepare periodical reports with objectivity, including a report based on Key Performance Indicators (KPIs), for submission to the Prime Minister by the Chairperson;
- (d) implement and coordinate the objects of this Act; and
- (e) perform any other duty, function or work assigned by the Chairperson.

(4) In case, the Director-General is absent or unable to perform functions, the Prime Minister may appoint an officer of the Authority as an Acting Director-General to temporarily perform the functions of the Director-General.

(5) Until the Authority is duly constituted, the Director-General shall, subject to such directions as the Government may give from time to time, exercise the powers and perform the functions of the Authority.

(6) The officers of the Authority shall have such powers and shall perform such functions as may be assigned to them by the Director-General.

**10. Committees and sub-committees of the Authority.**— (1) The Authority may, for carrying out its functions, constitute such committees and sub-committees as deemed appropriate by the Authority.

(2) The membership of committees or sub-committees and conduct of business thereof shall be such, as may be prescribed.

**11. Appointment of officers, staff etc. by the Authority.**— In addition to the appointment in the Secretariat under section 9, the Authority may create posts and appoint such directors, officers, staff, experts or consultants on such terms and conditions, as may be prescribed.

**12. Remuneration of officers and staff of the Authority.**— (1) The Authority shall by regulations determine the terms and conditions including salaries, allowances and other benefits for officers and staff, keeping in view the economic condition of the country, compatible with other such organizations, including organization in the private sector.

**13. Staff and officers etc., to be public servants.**— The Director General, directors, officers, staff, experts and consultants of the Authority shall, when acting or purporting to act in pursuance of any of the provisions of this Act, be deemed to be public servants within the meaning of section 21 of the Pakistan Penal Code (Act XLV of 1860).

**14. Delegation of powers to the Director-General, etc.**—The Authority may, by general or special order and subject to such conditions as it may deem fit impose, delegate all or any of its administrative powers or functions under this Act, to the Director General, Directors or a member, or an officer of the Authority.

**15. Fund of the Authority.**— The Fund of the Authority shall consist of—

- (a) grants and budget from the Federal Government;
- (b) fee collected or revenue generated by the Authority;
- (c) aid from national and international agencies; and
- (d) such sums as the Federal Government may allocate to the Authority other than under sub-section (a).

**16. Budget, audit and accounts.**— (1) The Authority shall cause proper accounts to be maintained as may be prescribed by the Controller General of Accounts in accordance with Articles 169 and 170 of the Constitution.

(2) As soon as practicable, or at least after the end of the financial year, the Authority shall prepare a statement of accounts of the Authority for that year which shall include a balance sheet and an account of income and expenditure.

(3) Within sixty days after the end of each financial year, the annual financial statements shall be audited by the Auditor General of Pakistan.

(4) The auditor shall make a report to the Authority upon the balance sheet and accounts, which shall state whether the balance sheet is a full and fair, containing all

necessary particulars and properly drawn up so as to exhibit a true and correct view of affairs of the Authority. In case the auditor has called for any explanation or information from the Authority, it shall be stated by the auditor as to whether such explanation or information was provided to the auditor to his satisfaction or not.

17. **Annual report.**— The Authority shall prepare once every year, in such form and at such time as may be prescribed, an annual report giving a true and full account of its activities during the previous year and copies thereof shall be forwarded to the Government, which shall lay it before the National Assembly and the Senate.

18. **Protection of actions taken in good faith under this Act.**— No suit, prosecution or other legal proceedings shall lie against the Government or the Authority or any servant thereof or any person acting under the authority of the Government or the Authority for anything which is done in good faith or intended to be done in pursuance of this Act, or rules and regulations made thereunder.

19. **Tax exemptions.**— The income of the Authority, donations and contribution received by the Authority for the purpose of this Act shall be exempt from all taxes, duties, charges or imports of any nature levied by Federal, provincial, local governments or authorities or any institution.

20. **Act to override other laws.**— The provisions of this Act shall have effect, notwithstanding anything contained in any other law for the time being in force.

21. **Power to make rules.**— The Federal Government may by notification in the official Gazette, make rules for carrying out the purposes of this Act.

22. **Power to make regulations.**— The Authority shall make regulations for terms and conditions of staff and officers.

23. **Removal of difficulties.**— If any difficulty arises in giving effect to the provisions of this Act, the Federal Government may by notification in the official Gazette, make such order, not inconsistent with the provisions of this Act, as may appear to it to be necessary or expedient for the removal of such difficulty.

### **STATEMENT OF OBJECTS AND REASONS**

Government of Pakistan intends to establish a National *Rahmattulilaalamin wa Khatamun Nabiyyin* Authority to undertake several interventions to promote Seerat Research and lessons, in the light of *Quran* and *Sunnah*, from it 'for positive' changes in Pakistani society, and provide factual narrative about the life of Prophet Muhammad (PBUH). Objective of the Authority is "to promote research on Seerat, guide young generation on key humanistic elements of Holy Prophet's life," review, consolidate and support international literature and narrative around Seerat, building linkages with Provincial Governments and prominent institutions working on Seerat, promote Seerat chairs in higher education institutions and formulate strategies and frameworks for organizing impactful events to promote lessons of Seerat-ul- Tayyabba.

And whereas the aim of *Rahmattulilaalamin wa Khatamun Nabiyyin* Authority is to develop a framework and policy to cover all the aspects of Seerat which have been conveyed to us through the Holy *Quran* and the Holy Companions, the various, multidimensional, bright and important reflections of their lives, and to provide guidance in character building and performance of the youth, and to review, integrate, recognize the national and international literature and research with respect to *Seerat Rasool Khatamun Nabiyyin* صلى الله عليه وآله واصحابه وسلم and analyse the Seerat, and with the Provincial Governments, Higher Education Commission and other distinguished institutions particularly those working on *Seerat Rasool Khatamun Nabiyyin* صلى الله عليه وآله واصحابه وسلم to establish contacts, to promote Seerat Rasool *Khatamun Nabiyyin* صلى الله عليه وآله واصحابه وسلم chairs in the Higher Education institutions, and to organize effective programme for promotion of learning from *Seerat-e-Tayyabah*, and to make the *Seerat-e-Tayyabah* of *Syedena Khatamun Nabiyyin* part of the educational curriculum of primary to higher educational institutions so as to further project the great eminence of the Holy Prophet صلى الله عليه وآله as *Khatamun Nabiyyin* and as *Rahmatul-Lil-Aalameen* in line with the constitution of Pakistan, and to make it crystal clear that the disbeliever of that very unique eminence and great stature of Holy Prophet صلى الله عليه وآله واصحابه وسلم is an apostate, infidel and is said to be excluded from the ambit of Islam.

The Bill seeks to achieve the aforesaid objects.

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Professional Training