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**SENATE OF PAKISTAN**



**REPORT NO----**

**REPORT OF THE STANDING COMMITTEE ON FEDERAL EDUCATION AND  
PROFESSIONAL TRAINING**

**ON**

**“THE ISLAMABAD CAPITAL TERRITORY STUDENT UNIONS BILL, 2023”**

**PRESENTED BY**

**SENATOR IRFAN-UL-HAQUE SIDDIQUI**

## SENATE SECRETARIAT

### REPORT OF THE STANDING COMMITTEE ON FEDERAL EDUCATION AND PROFESSIONAL TRAINING ON THE PRIVATE MEMBER'S BILL TITLED "THE ISLAMABAD CAPITAL TERRITORY STUDENT UNIONS BILL, 2023" INTRODUCED BY SENATOR BAHRAMAND KHAN TANGI IN THE SENATE SITTING HELD ON 7<sup>TH</sup> AUGUST, 2023, REFERRED BY THE HOUSE TO THE STANDING COMMITTEE FOR CONSIDERATION AND REPORT

I, Senator Irfan-ul-Haque Siddiqui, the Chairman of the Senate Standing Committee on Federal Education and Professional Training have the honour to present, on behalf of Committee, this report on the Private Member's Bill titled "**The Islamabad Capital Territory Student Unions Bill, 2023**" introduced by Senator Bahramand Khan Tangi in the Senate sitting held on 7<sup>th</sup> August, 2023, referred by the House to the Standing Committee for consideration and report.

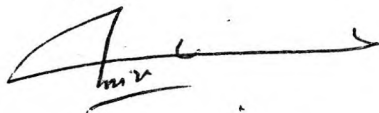
2. The Composition of the Standing Committee is given as under:-

1.	<b>Senator Irfan-ul-Haque Siddiqui</b>	<b>Chairman</b>
2.	Senator Prof. Dr. Mehr Taj Roghani	Member
3.	Senator Ejaz Ahmad Chaudhary	Member
4.	Senator Fawzia Arshad	Member
5.	Senator Jam Mahtab Hussain Dahar	Member
6.	Senator Engr. Rukhsana Zuberi	Member
7.	Senator Mushtaq Ahmad	Member
8.	Senator Molvi Faiz Muhammad	Member
9.	Senator Ahmed Khan	Member
10.	Senator Khalida Sikandar Mandhro	Member
11.	Minister for Federal Education and Professional Training	Ex-Officio Member

3. The Committee held its meetings on the Bill on 29<sup>th</sup> August, 20<sup>th</sup> September, 9<sup>th</sup> October and 4<sup>th</sup> December, 2023 for consideration of the subject Private Members Bill. The Committee held its meeting on 4<sup>th</sup> December 2023 for further and final consideration of the Bill. The following Members attended the meeting:

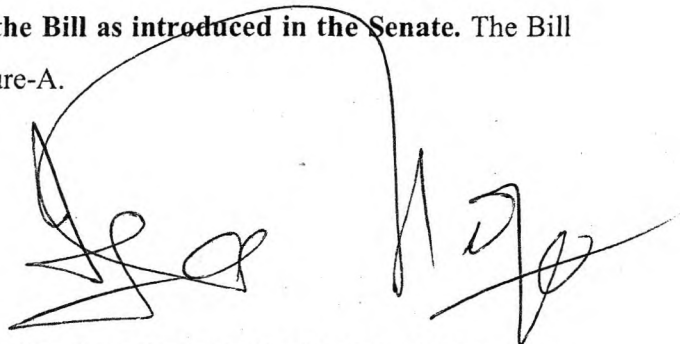
(i)	Senator <del>Irfan-ul-Haq</del> Siddiqui	Chairman
(ii)	Senator <del>Molvi Faiz</del> Muhammad	Member
(iii)	Senator Prof. Dr. <del>Mehr Taj</del> Roghani	Member
(iv)	Senator <del>Fawzia</del> Arshad	Member
(v)	Senator <del>Falak Naaz</del>	Member
(vi)	Senator Engr. <del>Rukhsana</del> Zuberi	Member

4. The Committee considered the Private Member's Bill titled "**The Islamabad Capital Territory Student Unions Bill, 2023**". The Ministry stated that schools may also be included in the proposed schemes of student unions and that the Ministry agrees with the rest of clauses of the Bill as introduced in the Senate. The Mover stated that school children are not mentally and physical enough mature to run the affairs of unions, and therefore, it is not rationale to extend the framework of unions down to the level of schools. He further stated that the basic objective of the Student Unions at universities and higher educational level is to bridge the gap between the students and management and discourage the exploitation of the students in educational institutions. The Ministry clarified that it is just an additional proposal; however, the Ministry has no objection on the Bill. The Committee did not accede to the proposal of the Ministry. **The Committee passed the Bill unanimously with the recommendation that the House may pass the Bill as introduced in the Senate.** The Bill as introduced in the House is placed at Annexure-A.



**(ALAMZEB KHAN)**

Secretary Committee



**(SENATOR IRFAN-UL-HAQUE SIDDIQUI)**

Chairman Committee

**Dated:-26-12-2023**

**INTRODUCED ON 07.08.2023.**  
**[AS INTRODUCED IN THE SENATE]**

**A**  
**BILL**

*to provide for the establishment and regulation of Students Unions in  
Educational Institutions of the Islamabad Capital Territory*

**WHEREAS** it is expedient to establish and regulate the Students Unions in Educational Institutions of the Islamabad Capital Territory for the purposes hereinafter appearing;

It is hereby enacted as follows:-

**1. Short title, extent and commencement.-** (1) This Act may be called the Islamabad Capital Territory Students Unions Act, 2023.

(2) It extends to the Islamabad Capital Territory.

(3) It shall come into force at once.

**2. Definitions.-** In this Act, unless there is anything repugnant in the subject or context,-

(a) "Educational Institution" means an educational and training institution and includes a university, its constituent and affiliated institutions, a college whether in public or private sector, by whatever name called;

(b) "Government" means the Federal Government;

(c) "Prejudicial activity" means any activity which is contrary to law, good order or discipline and includes any act which amounts, or is likely to -

(i) prejudice or in any manner interrupt the normal functioning of any Educational Institution;

(ii) cause or create dissatisfaction or hatred amongst any group, class or body of students of any Educational Institution;

(iii) promote feelings of enmity or hatred amongst students and staff or cause fear or alarm to the public or the parents of the students of any Educational Institution or result into any act of violence or use of force, show of force, in an Educational Institution or disruption in the smooth operation of education and extra-curricular activities in the

Educational Institution;

(iv) result in collection, storage or carriage of fire-arms, weapons, ammunition or explosive within the premises of any Educational Institution or any other building or place connected with or related to any Educational Institution;

(v) result in a strike in any Educational Institution or cause threat of any kind to the staff or any other employee of any Educational Institution;

(d) "Student" means any person enrolled and studying in the Educational Institution and does not include a person who was a student of the Educational Institution or who is not enrolled or taking any semester or course in the Educational Institution; and

(e) "Students Union" means a body or association of students of an Educational Institution, established under section 3 of this Act, for promoting the general interests of its members for academic, disciplinary, extra-curricular or other matters relating to the affairs of the students in the Educational Institution.

**3. Students Unions in Educational Institutions.-** (1) There shall be a Students Union in every Educational Institution consisting of bona fide students of the Educational Institution.

(2) The Students Union shall consist of seven to eleven members elected by the students of the particular Educational Institution.

(3) Subject to the principles provided in this Act and the rules, each Educational Institution shall, within two months of coming into force of this Act, formulate regulations and procedures for the conduct of the Students Union and its election.

(4) The Educational Institution shall, on yearly basis, conduct the elections for the Students Union.

(5) Every Educational Institution shall have at least one nominee of the elected Students Union in its Syndicate, Senate, Board and other decision making body.

(6) Every Educational Institution, which is open to all irrespective of sex, shall constitute a committee for protection against harassment which shall have at least one nominee of the elected Students Union.



**4. Functions of the Students Unions.-** (1) The Students Unions shall be bona fide representatives of the students of the respective Educational Institutions.

(2) The Students Union shall,-

- (i) work for maintaining social and academic welfare of the students;
- (ii) ensure the rights and interests of all students are suitably represented and protected;
- (iii) organize such social, cultural, intellectual or other extra-curricular events which help in forming students' personality and make them responsible citizens;
- (iv) promote and strengthen relations between students and Educational Institutions;
- (v) oppose and bring to light any discrimination or injustice that obstructs the social and academic life of students;
- (vi) endeavor to make students responsible citizens, aware of their rights and obligations towards their country as provided under the Constitution of the Islamic Republic of Pakistan and other laws;
- (vii) play the role of a bridge between the students, Educational Institution and its staff to further the objective of academic excellence;
- (viii) coordinate and liaison with other Students Unions of different jurisdictions in the country;
- (ix) assist the Educational Institution in maintaining discipline and ensure the respect of teachers and staff of the Educational Institution; and
- (x) ensure democratic and inclusive atmosphere for healthy debate, that respects others' opinions.

(3) The Students Union shall perform such other activities as may be prescribed by the rules or regulations of the respective Educational Institutions.

**5. No indulgence in any prejudicial activity. -** (1) No person or student shall indulge in any prejudicial activity in any manner whatsoever

within the premises of any Educational Institution or any other place connected with or related to any Educational Institution.

(2) If any person or student acts in contravention of the provisions of sub-section (1), he shall be dealt with in accordance to the disciplinary rules or regulations of the respective Educational Institution.

**6. Government to make rules.-** The Government may make rules for carrying out the purposes of this Act.

**7. Overriding effect.** - The provisions of this Act shall have overriding effect notwithstanding anything contrary contained in any law for the time being in force.

### **STATEMENT OF OBJECTS AND REASONS**

Constructive activities in the Educational Institutions are necessary ingredients for establishing a true democratic and vigilant society in a country. Students Unions are nurseries for training future leadership. Students Unions provide forums to students for constructive activities, civic life, understanding of rights, obligations and their enforcement.

2. Students Unions had played very constructive role in the movement for Pakistan. After independence of Pakistan in 1947, Students Unions worked and played their role for upholding the rule of law and democratic principles in the country. However, due to the ban imposed by the Military Dictator in 1984, these nurseries for training future leadership and constructive activities remained missing for almost four decades. Due to this, the grass root level training of the country's leadership has severely been impaired. In order to establish a true democratic and vigilant society, it is necessary to revive, establish and regulate the Students Unions in the Islamabad Capital Territory.

3. Through this Bill, Students Unions will be established in the Islamabad Capital Territory which will play its role as nurseries for training future leadership and will provide forums to students for constructive activities, civic life, understanding of rights, obligations and their enforcement.

4. The Bill has been designed to achieve the aforesaid objectives.

**SENATOR BAHRAMAND KHAN TANGI**  
**Member-in-Charge**