

# **SENATE OF PAKISTAN**



## **REPORT OF THE SENATE STANDING COMMITTEE ON CABINET SECRETARIAT**

**ON**

**THE NATIONAL SCHOOL OF PUBLIC POLICY  
(AMENDMENT) ORDINANCE, 2017 (ORDINANCE NO.1  
OF 2017) MOVED BY SHEIKH AFTAB AHMED,  
MINISTER FOR PARLIAMENTARY AFFAIRS IN THE  
SITTING OF THE SENATE HELD ON 18<sup>TH</sup> JANUARY, 2017**

**REPORT NO.31**

**PRESENTED BY**

**SENATOR MUHAMMAD TALHA MEHMOOD  
CHAIRMAN**



## SENATE SECRETARIAT

### REPORT OF THE SENATE STANDING COMMITTEE ON CABINET SECRETARIAT ON "THE NATIONAL SCHOOL OF PUBLIC POLICY (AMENDMENT) ORDINANCE, 2017 (ORDINANCE NO.1 OF 2017)" MOVED BY SHEIKH AFTAB AHMED, MINISTER FOR PARLIAMENTARY AFFAIRS IN THE SITTING OF THE SENATE HELD ON 18<sup>TH</sup> JANUARY, 2017


I, Chairman of the Standing Committee on Cabinet Secretariat have the honour to present report on the Bill titled "The National School of Public Policy (Amendment) Ordinance, 2017 (Ordinance No.1 of 2017)" moved by Sheikh Aftab Ahmed, Minister for Parliamentary Affairs, in the Senate in its sitting held on 18<sup>th</sup> January, 2017.

2. The composition of the Standing Committee on Cabinet Secretariat is as under:-

1.	Senator Muhammad Talha Mehmood	Chairman
2.	Senator Osman Saifullah Khan	Member
3.	Senator Nawabzada Saifullah Magsi	Member
4.	Senator Kamil Ali Agha	Member
5.	Senator Hidayat Ullah	Member
6.	Senator Shahi Syed	Member
7.	Senator Haji Saifullah Khan Bangash	Member
8.	Senator Khushbakht Shujat	Member
9.	Senator Rahila Magsi	Member
10.	Senator Kalsoom Perveen	Member
11.	Senator Mir Muhammad Yousaf Badini	Member
12.	Senator Najma Hameed	Member
13.	Minister of State for Capital Administration and Development Division.	Ex-officio Member

3. The bill was taken up for consideration in the Committee meeting held on 1<sup>st</sup> February, 2017.

4. The Secretary Establishment Division briefed the Committee regarding the bill that this bill aims to bring clarity to National School of Public Policy (NSPP)'s functional domain; give representation to Provinces in the Board of NSPP; reasonably cap the term of office of members of the Board; lay down manner to deal with disciplinary matters of and involving the Rector; provide for integration of Federal

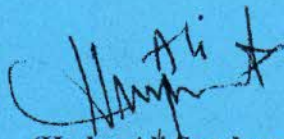




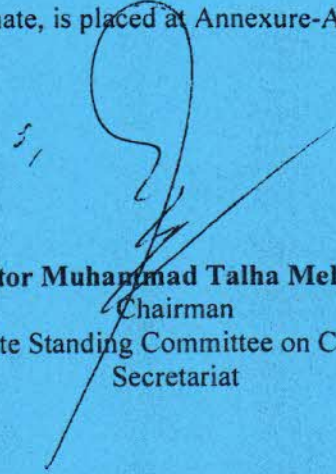
government's Training Institutions under the umbrella of NSPP for uniformity of and improving their standards; make the manner of appointment of the Rector of NSPP more transparent and to incorporate reasonableness to term of office of Rector; provide for manner of appointment and incentives for directing staff and to attract talent from market; give clarity of Federal Government's rule making authority; give operational and financial autonomy to Civil Services Academy.

5. The Committee recommends that the Bill titled "The National School of Public Policy (Amendment) Ordinance, 2017 (Ordinance No.1 of 2017)" as introduced in the Senate may be passed.

6. The bill as introduced in the Senate, is placed at Annexure-A.



(Hyder Ali Sundrani )  
DS/Secretary Committee



(Senator Muhammad Talha Mehmood)  
Chairman  
Senate Standing Committee on Cabinet  
Secretariat



[AS REPORTED BY THE COMMITTEE]

A

BILL

*further to amend the National School of Public Policy Ordinance, 2002*

**WHEREAS** it is expedient further to amend the National School of Public Policy Ordinance, 2002 (XCIX of 2002), for the purposes hereinafter appearing;

It is hereby enacted as follows:-

1. **Short title and commencement.-** (1) This Act may be called the National School of Public Policy (Amendment) Act, 2017.

(2) It shall come into force at once.

2. **Amendment of section 2, Ordinance XCIX of 2002.-** In the National School of Public Policy Ordinance, 2002 (XCIX) hereinafter referred to as the said Ordinance, in section 2,-

(a) after clause (a), the following new clause shall be inserted, namely:-

“(aa) “directing staff” means the academic supervising faculty including chief instructor appointed or posted under sub-section (2) of section 11;” and

(b) in clause (c) after the word “by” the words “rules or” shall be inserted.

3. **Amendment of section 4, Ordinance XCIX of 2002.-** In the said Ordinance, in section 4,-

(a) in clause (a), after the expression “tuition,” the expression “higher education,” shall be inserted; and

(b) for clause (f), the following shall be substituted, namely:-

“(f) to provide for in-service training to the Federal Government’s officials and such officials of the Provincial Governments, Governments of Azad Jammu and Kashmir and Gilgit-Baltistan nominated by respective Governments and selected by the Establishment Division;”.



4. **Amendment of section 5, Ordinance XCIX of 2002.-** In the said Ordinance, in section 5,-

- (a) in sub-section (2), after clause (e), the following new clause shall be inserted, namely:-

“(ea) Chief Secretaries of the Provinces”; and

- (b) for sub-section (4) the following shall be substituted, namely:-

“(4) A member, other than an ex-officio member, shall hold office for a term of three years and shall be eligible for re-appointment for one more term of three years.”.

5. **Amendment of section 6, Ordinance XCIX of 2002.-** In the said Ordinance, in section 6,-

- (a) in sub-section (1), after the word “of”, occurring for the second time, the words “inefficiency or” shall be inserted;

- (b) for sub-section (2), the following shall be substituted, namely:-

“(2) If there are grounds to proceed against a member, including the Rector under sub-section (1), the Prime Minister shall order an enquiry into the matter as may be prescribed.”; and

- (c) for sub-section (3) the following shall be substituted, namely:-

“(3) If after inquiry into the matter, the Rector or member, as the case may be, is found guilty of inefficiency or misconduct or found to be incapable of performing the duties of his office by reason of physical or mental incapacity, the Prime Minister may remove the Rector or the member from office.”.

6. **Amendment of section 7, Ordinance XCIX of 2002.-** In the said Ordinance, in section 7,-

- (a) in clause (a), after the word “employees”, the words “as may be prescribed” shall be inserted;

- (b) for clause (c), the following shall be substituted, namely:-

“(c) declare, with approval of the Federal Government, any training institution, administered and funded by the Federal Government, as a constituent unit of the School;”; and

- (c) in clause (e), after the word “contributions” the expression “in accordance with the existing law or, as the case may be, policy of the Federal Government” shall be inserted.



7. **Amendment of section 9, Ordinance XCIX of 2002.-** In the said Ordinance, in section 9,-

(a) for sub-section (1) the following shall be substituted, namely:-

“(1) The Rector shall be appointed by the Prime Minister on recommendations of the Board from amongst a panel of at least three persons on such terms and conditions as may be prescribed.”;

(b) in sub-section (2),-

(i) for clause (a) the following shall be substituted, namely:-

“(a) be appointed for one non-extendable term of four years, provided that the Rector shall cease to hold office on attaining the age of sixty five years or expiry of the term, whichever is earlier;” and

(ii) in clause (b), the words “and shall serve during the pleasure of the Board” shall be omitted.

8. **Amendment of section 11, Ordinance XCIX of 2002.-** In the said Ordinance, for section 11 the following shall be substituted, namely:-

“11 *Appointments.*- (1) All appointments in the School shall be made on such terms and conditions as may be prescribed.

(2) The directing staff shall be appointed or, as the case may be, posted by the Federal Government in Management Pay Scales i.e. MP-I, MP-II or MP-III or such other pay scales as may be prescribed through rules:

Provided that fifty percent of the directing staff shall be appointed from amongst the persons from private sector or academia:

Provided further that where a retired civil servant is appointed under the first proviso he shall not be appointed unless he fulfills the criteria required.”.

9. **Amendment of section 12, Ordinance XCIX of 2002.-** In the said Ordinance, in section 12, in sub-section (2), for the word “there” the expression “Subject to clause (e) of section 7 there” shall be substituted.

10. **Amendment of section 15, Ordinance XCIX of 2002.-** In the said Ordinance, in section 15, in sub-section (2), after the word “prescribed” the words “through regulations” shall be inserted.

11. **Insertion of new section, Ordinance XCIX of 2002.-** In the said Ordinance, after section 16, the following new section shall be inserted, namely:-



“16A. Power to make rules.- The Federal Government may, by notification in the official Gazette, make rules to carry out purposes of this Ordinance.”.

12. **Amendment of section 17, Ordinance XCIX of 2002.-** In the said Ordinance, in section 17 in sub-section (2), after clause (c), the following new clause shall be inserted, namely:-

“(ca) conduct of trainings, evaluation criteria and other matters allied to trainings:”.

13. **Amendment of section 18, Ordinance XCIX of 2002.-** In the said Ordinance, in section 18,-

(a) in clause (a),-

(i) after the word “Lahore”, occurring for the first time, for the comma the word “and” shall be substituted; and

(ii) the expression “and Civil Services Academy (DMG Campus), Lahore,” shall be omitted;

(b) after clause (a), amended as aforesaid, the following new clause shall be inserted, namely:-

“(aa) the Civil Services Academy and its allied units shall not be constituent units of the School;”.

14. **Amendment of section 19, Ordinance XCIX of 2002.-** In the said Ordinance, for section 19, the following shall be substituted, namely:-

“19. Removal of difficulties.- For a period of two years from the coming into force of The National School of Public Policy (Amendment) Ordinance, 2016, if any difficulty arises in giving effect to any of its provisions, the Federal Government may give such directions, not inconsistent with the provision of this Act, as it may consider necessary for the removal of such difficulty.”.

### **STATEMENT OF OBJECTS AND REASONS**

The National School of Public Policy (NSPP), is a prestigious institution of Federal Government vested with the functions of imparting training and grooming of government officers in policy formulation and implementation. The bill seeks to revitalize and reorganize this key institution for good governance to improve its image, efficient delivery and capacity to face challenges of ever-changing socio-economic milieu by



removing some lacunas or inconsistencies in the administrative processes, and to improve and integrate Federal Government's training infrastructure.

2. The bill envisages to bring clarity to NSPP's functional domain; give representation to Provinces in the Board of NSPP; reasonably cap the term of office of members of the Board; lay down manner to deal with disciplinary matters of and involving the Rector; provide for integration of Federal Government's Training Institutions under the umbrella of NSPP for uniformity of and improving their standards; make the manner of appointment of the Rector of NSPP more transparent and to incorporate reasonableness to term of office of Rector; provide for manner of appointment and incentives for directing staff and to attract talent from market; give clarity of Federal Government's rule making authority; give operational and financial autonomy to Civil Services Academy.

3. The Bill seeks to achieve above objectives.

**Shaikh Aftab Ahmed**  
**Federal Minister for Parliamentary**  
**Affairs**  
**Member-in-Charge**



## SENATE SECRETARIAT

### MINUTES OF THE MEETING OF THE SENATE STANDING COMMITTEE ON CABINET SECRETARIAT HELD ON 1<sup>ST</sup> FEBRUARY, 2017.

A meeting of the Senate Standing Committee on Cabinet Secretariat was held under the Chairmanship of Senator Muhammad Talha Mahmood, on 1<sup>st</sup> February, 2017 at 02.30 p.m. in Committee Room No.4, Parliament House, Islamabad.

2. The agenda before the Committee was as under:-

- i) Further consideration of the progress regarding the regularization of daily wages teachers working under Federal Directorate of Education in the light of recommendations of the Standing Committee and Supreme Court of Pakistan dated 14<sup>th</sup> November, 2016.
- ii) Further consideration of the regularization of contractual employees of Federal General Hospital Chak Shahzad in the light of Standing Committee's recommendations.
- iii) Briefing regarding regularization of employees of all grades of Cardiac Department of PIMS.
- iv) Consideration of the Ordinance "The National School of Public Policy (Amendment) Ordinance, 2017 (Ordinance No.1 of 2017)" moved by Sheikh Aftab Ahmed, Minister of State for Parliamentary Affairs, in the Senate in its sitting held on 18<sup>th</sup> January, 2017.
- v) Briefing regarding Gun & Country Club working and the issues of employees pertaining to the strike.
- vi) Consideration of the Public Petition No.1696 submitted by Mr. Masood Ahmed pertaining to poor condition of PIMS hospital including heating system, washrooms and cleanliness system.
- vii) Ratification of nomination of Senators as members of the Senate of the Shaheed Zulfiqar Ali Bhutto Medical University, Islamabad in respect of the following two Senators:-
  - a) Senator Aitzaz Ahsan Senator
  - b) Osman Saifullah Khan
- viii) Ratification of nomination as members of the syndicate of the Shaheed Zulfiqar Ali Bhutto Medical University, Islamabad in respect of the following two Senators:-
  - a) Senator Mushahid Hussain Syed
  - b) Senator Najma Hameed
- ix) Any other item with the permission of the Chair.

3. The following Members of the Committee and Movers attended the meeting:-

- |      |                                    |          |
|------|------------------------------------|----------|
| i.   | Senator Muhammad Talha Mahmood     | Chairman |
| ii.  | Senator Shahi Syed                 | Member   |
| iii. | Senator Hidayat Ullah              | Member   |
| iv.  | Senator Mir Muhammad Yousaf Badini | Member   |



v.	Senator Khushbakht Shujat	Member
vi.	Senator Kalsoom Perveen	Member
vii.	Senator Rahila Magsi	Member
viii.	Senator Haji Saif Ullah Khan Bangash	Member

4. A list of participants of the meeting is enclosed as Annexure-A.
5. Meeting commenced with the recitation from the Holy Quran. The Chairman Committee welcomed all participants of meeting.

**Item No.1** Further consideration of the progress regarding the regularization of daily wages teachers working under Federal Directorate of Education in the light of recommendations of the Standing Committee and Supreme Court of Pakistan dated 14<sup>th</sup> November, 2016

**Item No.2.** Further consideration of the regularization of contractual employees of Federal General Hospital Chak Shahzad in the light of Standing Committee's recommendations

**Item No.3.** Briefing regarding regularization of employees of all grades of Cardiac Department of PIMS

6. All the above agenda items 1 to 3 are related to regularization of services. Therefore, the agenda items were taken for consideration together. The Chairman Committee briefed the participants of the meeting that the Committee considered the issue of daily wages / contractual employees of Federal Directorate of Education in the Committee meetings held on 25<sup>th</sup> January, 4<sup>th</sup> February, 15<sup>th</sup> March, 17<sup>th</sup> May, 24<sup>th</sup> May and 31<sup>st</sup> August, 2016. In this regard a special report on the issue was adopted by the House on 9<sup>th</sup> September, 2016. However, till date the regularization of said employees issue has not been resolved. He further stated that Supreme Court of Pakistan has also passed an order in favour of an employee of daily wages. During discussion it transpired to the Committee that Ministry of CADD had moved a summary for regularization of said employees but on the advice Finance Division it was decided that the daily wages employees will be given favour of 5 marks in interview. After detailed discussion and deliberation it was decided that once again all concerned ministries including Minister of State for CADD, Secretary Finance and Principal Secretary to Prime Minister may be invited to attend the meeting on the agenda item Nos. 1,2 & 3, on 9<sup>th</sup> February, 2017.



**Item No.4.** Consideration of the Ordinance "The National School of Public Policy (Amendment) Ordinance, 2017 (Ordinance No.1 of 2017)" moved by Sheikh Aftab Ahmed, Federal Minister for Parliamentary Affairs, in the Senate in its sitting held on 18th January, 2017


7. The Secretary Establishment Division briefed the Committee regarding the Bill that this Bill aims to bring clarity to NSPP's functional domain; give representation to Provinces in the Board of NSPP; reasonably cap the term of office of members of the Board; lay down manner to deal with disciplinary matters of and involving the Rector; provide for integration of Federal government's Training Institutions under the umbrella of NSPP for uniformity of and improving their standards; make the manner of appointment of the Rector of NSPP more transparent and to incorporate reasonableness to term of office of Rector; provide for manner of appointment and incentives for directing staff and to attract talent from market; give clarity of Federal Government's rule making authority; give operational and financial autonomy to Civil Services Academy. After detailed discussion the Committee recommended that the Bill title "The National School of Public Policy (Amendment) Ordinance, 2017 (Ordinance No.1 of 2017)" as introduced in the Senate may be passed.

**Item No.5.** Briefing regarding Gun & Country Club working and the issues of employees pertaining to the strike

8. The Chairman Committee stated that Administrator of Gun & Country Club, Islamabad called in the morning he excused to attend the meeting, however, he requested that will attend next meeting at any time. The Chairman Committee apprised the participants of the meeting that some of the employees of club have filed petition for registration of FIR against the Administrator, however, matter is pending in the court. After discussion in detail, Secretary, CADD was directed to provide the details of accounts since 2002 and under what law Member Parliament can be appointed an Administrator of Club and also provide the complete details of Mr. Athar Rauf Bhatti, Secretary Club. The agenda item was deferred.

**Item No. 6.** Consideration of the Public Petition No.1696 submitted by Mr. Masood Ahmed pertaining to poor condition of PIMS hospital including heating system, washrooms and cleanliness system.

9. The Administrator, PIMS Hospital briefed the Committee regarding the poor condition of PIMS hospital's heating system, washrooms and cleanliness system. he stated that it is true that the heating system and cleanliness of building





(washrooms etc) of PIMS is not satisfactory due to the reasons that there is severe shortage of housekeeping staff in the House keeping department 663 staff is available at the moment against 739 sanctioned posts, the building of almost of all components is quit old. Due to Paucity of funds, even routine repair and maintenance of building could not be done satisfactorily and according to the required standards during the last 15 years and also HVAC system of PIMS is 32 years old. All the Machinery / equipment have completed its useful life. Its repair / maintenance are beyond the economic means. After detailed discussion and deliberation, the Committee recommended that the allocation of funds in the next budget may be enhanced for improvement of PIMS hospital's heating system, renovation of washrooms and cleanliness system. The public petition was disposed off.

**Item No.7.** Ratification of nomination of Senators as members of the Senate of the Shaheed Zulfiqar Ali Bhutto Medical University, Islamabad in respect of the following two Senators:-

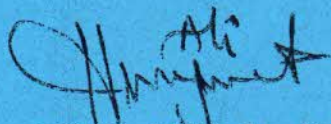
- a) Senator Aitzaz Ahsan
- b) Senator Osman Saifullah Khan

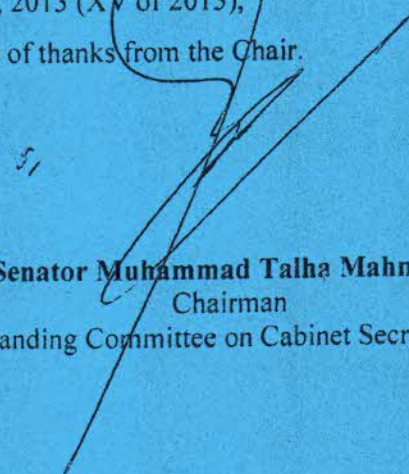
**Item No.8.** Ratification of nomination as members of the Syndicate of the Shaheed Zulfiqar Ali Bhutto Medical University, Islamabad in respect of the following two Senators:-

- a) Senator Mushahid Hussain Syed
- b) Senator Najma Hameed

10. After discussion in detail, the Committee ratified the nominations made by Chairman Senate in pursuance of paragraph (b) of sub-section (1) of section 21 and paragraph (b) of sub-section (1) of section 24 of the Shaheed Zulfiqar Ali Bhutto Medical University Islamabad, Act, 2013 (XV of 2013),

11. The meeting was ended with a vote of thanks from the Chair.

  
( Hyder Ali Sundrani )  
DS/Secretary Committee

  
( Senator Muhammad Talha Mahmood )  
Chairman  
Standing Committee on Cabinet Secretariat



**LIST OF PARTICIPANTS****MEETING OF THE STANDING COMMITTEE ON CABINET  
SECRETARIAT HELD ON 1<sup>ST</sup> FEBRUARY, 2017**

Sr.No.	Name & Designation	Ministry/Division/Department
1.	Syed Tahir Shahbaz, Secretary	Establishment Division
2.	Mr. Aamir Ashraf Khawaja, Additional Secretary	Establishment Division
3.	Mrs. Nargis Ghaloo, Secretary	Capital Administration & Development Division (CADD)
4.	Dr. Altaf Hussain	PIMS
5.	Mr. Amir Tariq Zaman, Secretary	Federal Public Service Commission (FPSC)
6.	Dr. Amjad Chaudhary, Registrar	Shaheed Zulfiqar Ali Bhutto Medical University, Islamabad
7.	Dr. Masood Akhter Chaudhary, Joint Secretary (Admn)	Establishment Division
8.	Dr. Shahid Ansari, M.D.	Federal General Hospital, Chack Shahzad, Islamabad
9.	Mr. Muhammad Israr, Deputy Draftsman	M/o. Law & Justice
10.	Mrs. Rabia Wageed, Lecturer	CADD
11.	Mr. Waqar Riaz, Lecturer	CADD