

**SENATE OF PAKISTAN
HOUSE OF THE FEDERATION**

REPORT NO.29 OF 2018



House of the Federation

**REPORT OF THE STANDING COMMITTEE ON FINANCE,
REVENUE, ECONOMIC AFFAIRS AND NARCOTICS CONTROL**

ON

**THE SUBJECT MATTER OF CALLING ATTENTION NOTICE MOVED BY
SENATOR USMAN KHAN KAKAR REGARDING THIRTY (30) PROMOTIONAL
POSTS OF CUSTOM INSPECTORS LYING VACANT IN THE CUSTOMS
COLLECTORATE OF QUETTA, REFERRED TO THE COMMITTEE**

ON 22ND NOVEMBER, 2017

PRESENTED BY

SENATOR SALEEM MANDVIWALLA

SENATE SECRETARIAT

REPORT OF THE STANDING COMMITTEE ON FINANCE, REVENUE, ECONOMIC AFFAIRS AND NARCOTICS CONTROL ON THE SUBJECT MATTER OF CALLING ATTENTION NOTICE MOVED BY SENATOR USMAN KHAN KAKAR REGARDING 30 PROMOTIONAL POSTS OF CUSTOM INSPECTORS LYING VACANT IN THE CUSTOMS COLLECTORATE OF QUETTA, IN THE HOUSE ON 22ND NOVEMBER, 2017

I, Senator Saleem Mandviwalla, Chairman, Standing Committee on Finance, Revenue, Economic Affairs and Narcotics Control, have the honour to present, on behalf of the Committee, this report on the subject matter of Calling Attention Notice moved by Senator Usman Khan Kakar regarding 30 promotional posts of Custom Inspectors lying vacant in the Customs Collectorate of Quetta, referred to the Committee on 22nd November, 2017, for consideration and report.

2. The composition of the Standing Committee is given as under: -

(1)	Senator Saleem Mandviwalla	Chairman
(2)	Senator Ilyas Ahmed Bilour	Member
(3)	Senator Muhammad Mohsin Khan Leghari	Member
(4)	Senator Ms. Ayesha Raza Farooq	Member
(5)	Senator Muhammad Talha Mahmood	Member
(6)	Senator Ms. Nasreen Jalil	Member
(7)	Senator Kamil Ali Agha	Member
(8)	Senator Mushahid Uallah Khan	Member
(9)	Senator Saud Majeed	Member
(10)	Senator Murtaza Wahab	Member
(11)	Senator Osman Saifullah Khan	Member
(12)	Senator Mohsin Aziz	Member
(13)	Minister for Finance, Revenue, and Economic Affairs	Ex-Officio Member

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3. The Committee considered the said matter in its meetings held on 31st January, 27th February and 6th March, 2018, at Parliament House, Islamabad. The last meeting was attended by the following:-

1. Senator Saleem Mandviwalla	Chairman
2. Senator Ilyas Ahmed Bilour	Member
3. Senator Ayesha Raza Farooq	Member
4. Senator Osman Saifullah Khan	Member
5. Senator Mohsin Aziz	Member
6. Rana Muhammad Afzal Khan	Ex-Officio Member
Minister of State for Finance and Economic Affairs	
7. Senator Usman Khan Kakar	Mover

4. In the meeting held on 31st January, 2018, Senator Muhammad Usman Khan Kakar, mover of the Calling Attention Notice, apprised the Committee that the attitude of the institutions towards the Province of Balochistan had always been discriminatory with particular reference to its due rights in almost every field. He was of the view that basic demand of the employees of Collectorate of Customs, Quetta was promotion of the lower cadres i.e. LDC, UDC and Head Clerk to the post of Inspector Customs /Intelligence Officer who were neglected despite the fact that most of them had already passed departmental promotional exam but unfortunately they were not promoted at yet.

5. The Member, (Admn.) FBR, apprised the Committee that according to the rules of 1977, 50% quota of the sanctioned posts of Inspector/IO was reserved for direct recruitment and rest was specified for promotion of departmental employees amongst LDC/UDC/Head Clerk etc. by selection, after passing prescribed departmental examination and consideration of their fitness/suitability by the respective Departmental Promotion Committee (DPC). She also said as per prescribed ratio of 50:50 for promotion and direct induction there were only 643 posts reserved for the departmental promotion quota and remaining 642 posts for the direct recruitment quota but due to continuous ban on initial/direct recruitment on posts in BS-15 & below during the period from 1995 to 2015, no direct induction could be made against the vacant posts of Inspector /IO meant for direct quota. Hence, there arose an acute shortfall of Inspectors for the operational duty.

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Therefore, in the year 2004, the FBR advised the field formations to meet the shortfall of Inspectors through promotion, on acting-charge basis, against the direct recruitment quota for those departmental employees who had duly passed the departmental examinations subject to the condition that they would be liable to be reverted back to their original posts upon appointment of direct Inspectors subsequent to lifting of the ban and they would not claim any right for regular promotion. The field formations filled the direct recruitment quota posts by promotion on acting charge basis in excess of the 50% promotional quota which were still intact for the last many years and majority of them had been regularized by the Collectorate, being the appointing authority for posts in BS-14, either on availability of vacancies in promotion quota or in violation of the quota. She was further of the view that even after consuming the direct recruitment quota, there were still long queues of departmental employees in various Collectorate/Directorate who, by one way or the other, were demanding their promotion as Inspectors despite the fact that the existing promotee Inspectors were almost 70% of the working strength against the 50% quota permissible under the recruitment rules, 2015. Therefore, no promotion was advisable till rationalization of the quota to the ratio of 50:50, however, the subject matter was also subjudice.

6. The Committee, after hearing the point of view of the mover and the FBR, directed that the FBR should ensure to provide details of promotions made in respect of Inspectors/IO on acting charge basis in the Collectorate/Directorate of Customs, Quetta, to the Committee before the next meeting. The Committee also directed the FBR to hold a meeting with the Mover within one week's time in FBR headquarters in order to devise a suitable course of action in the matter.

7. In the meeting held on 27th February, 2018, the Member (Admin), FBR informed that as per direction of the Committee the matter was discussed in detail with Senator Usman Khan Kakar, Mover and he was seemed to be quite satisfied with the view point of FBR regarding prescribed ratio of 50:50 for promotion and direct recruitment. She further said that it was categorically informed him that the seniority of officials from BS1 to 15 was maintained locally, whereas, the seniority of

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officials/officers BS-16 and above was maintained at Federal level, moreover, the Inspector (Customs) were upgraded in BS-16, therefore, their seniority will also be maintained at Federal level. The Committee, however, deferred further consideration of the matter due to absence of the mover to a future meeting of the Committee.

8. A conclusive discussion on the matter was held by the Committee in the meeting held on 6th March, 2018, at Parliament House, Islamabad. Senator Usman Khan Kakar was of the view in the past various officials were promoted out of turn without following the prescribed promotional quota and suggested that the officials who had already passed departmental promotional exam of Inspector Customs /Intelligence Officer may be promoted as a special case. The Member (Admin) FBR informed the Committee that Inspector (Customs) were in BS-14 when the promotions were made but now the said posts were upgraded in BS-16, and their seniority was maintained at Federal level and the promotions would be made on Federal base seniority, however, quota was considered only at the time of recruitments instead of promotions. She said that the sanctioned strength of Inspectors was 1285 while the 300 vacant posts of dying cadre of Deputy Superintendents were also converted into Inspectors and advertised even then the ratio of promotee Inspectors was higher.

9. Senator Mohsin Aziz also raised the same issue regarding promotions of 24 Clerks of Custom Collectorate of Peshawar, which were not promoted since 2000. He also apprised that 84 clerks had passed the Promotional Examination for the post of Inspector in year 2000, out of which 52 Clerks were promoted accordingly, 6 got retired, two had passed away, while rest of Clerks were still awaiting. The Minister of State for Finance and Economic Affairs assured the Committee that in order to resolve the issue, he would discuss the same with FBR and the mover to see whether there was any discrimination in respect of the provincial quota of Baluchistan as well as those Clerks who already passed promotional exam in 2000. The mover expressed his satisfaction on the assurance of the Minister of State.

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10. After due deliberation, the Committee, in light of the assurance given by the Minister of State for Finance and Economic Affairs disposed of the matter and gave approval for presentation of this report to the House.



(MUHAMMAD TAHIR KHAN)
Secretary (Committee)



(SENATOR SALEEM MANDVIWALLA)
Chairman (Committee)

Islamabad, the
6th March, 2018.