

# **SENATE OF PAKISTAN**



House of The Federation

**SEVENTEETH PARLIAMENT YEAR 2019-2020**

**REPORT NO.1 OF 2020**  
**REPORT OF THE SENATE STANDING COMMITTEE**  
**ON COMMUNICATIONS**

**ON**

**STARRED QUESTION NO.195, ASKED BY SENATOR**  
**MIAN MUHAMMAD ATEEQ SHEIKH IN THE SENATE**  
**ON 08-05-2019 AND REFERRED TO THE**  
**COMMITTEE FOR CONSIDERATION AND REPORT**

**Presented by**

**Senator Hidayat Ullah**  
**Chairman of the Committee**

## **SENATE SECRETARIAT**

### **REPORT OF THE SENATE STANDING COMMITTEE ON COMMUNICATIONS ON STARRED QUESTION NO.195, ASKED BY SENATOR MIAN MUHAMMAD ATEEQ SHEIKH IN THE SENATE ON 08-05-2019 AND REFERRED TO THE COMMITTEE FOR CONSIDERATION AND REPORT**

I, Senator Hidayat Ullah, Chairman of the Standing Committee on Communications have the honour to present, on behalf of the Committee, this report on the subject matter of Starred Question No.195, asked by Senator Mian Muhammad Ateeq Sheikh in the Senate on 08-05-2019 and referred to the Standing Committee on Communications for consideration and report.

2. Following is the composition of the Committee:-

1.	Senator Hidayat Ullah	Chairman
2.	Senator Liaqat Khan Tarakai	Member
3.	Senator Ahmed Khan	Member
4.	Senator Dr. Jehanzeb Jamaldini	Member
5.	Senator Syed Muhammad Sabir Shah	Member
6.	Senator Agha Shahzaib Durrani	Member
7.	Senator Lt. Gen. (R) Salahuddin Tirmizi	Member
8.	Senator Bahramand Khan Tangi	Member
9.	Senator Fida Muhammad	Member
10.	Senator Gianchand	Member
11.	Senator Dr. Ashok Kumar	Member
12.	Senator Mir Muhammad Yousaf Badini	Member
13.	Senator Islamuddin Shaikh	Member
14.	Minister for Communications	Ex-Officio Member

3. The Standing Committee in its meeting held on 02-07-2019 decided to refer the matter to the following Sub-Committee under Rule 183(1) of the Rules of Procedure and Conduct of Business in the Senate, 2012, for examination and report:-

1.	Senator Fida Muhammad	Convener
2.	Senator Dr. Ashok Kumar	Member
3.	Senator Mir Muhammad Yousaf Badani	Member

**Contd.....P/2.**



4. The Sub-Committee presented its report to the main Committee in its meeting held on 21-01-2020. The Standing Committee on Communications unanimously adopted the report of the Sub-Committee and recommended that the same report may be laid in the House. The said meeting of the Committee was attended by the following members:-

(i) Senator Hidayatullah	Chairman
(ii) Senator Ahmed Khan	Member
(iii) Senator Dr. Jehanzeb Jamaldini	Member
(iv) Senator Agha Shahuddin Tirmizi	Member
(v) Senator Lt. Gen.(R) Salahuddin Tirmizi	Member
(vi) Senator Bahramand Khan Tangi	Member
(vii) Senator Mir Muhammad Yousaf Badini	Member

5. The report of the Sub-Committee unanimously adopted by the main Committee is at Annexure-A.

  
(SHAUKAT JAVAID)  
JS/Secretary Committee

  
( SENATOR HIDAYAT ULLAH )  
Chairman Standing Committee

## SENATE SECRETARIAT

### REPORT OF THE SUB-COMMITTEE OF SENATE STANDING COMMITTEE ON COMMUNICATIONS

In pursuance of sub-rule (1) of Rule 183 of the Rules of Procedure and Conduct of Business in the Senate, 2012, the Senate Standing Committee on Communications in its meeting held on 30<sup>th</sup> September, 2019, constituted a Sub-Committee. The Composition and Terms of Reference (TORs) of the Sub-Committee were as under:-

#### COMPOSITION

(i)	Senator Fida Muhammad	Convener
(ii)	Senator Dr. Ashok Kumar	Member
(iii)	Senator Mir Muhammad Yousaf Badini	Member

#### TERMS OF REFERENCE

- (i) Consideration of following Starred Question No.195, asked by Senator Mian Muhammad Ateeq Sheikh in the Senate sitting held on 8<sup>th</sup> May, 2019 and referred to the Committee:-
  - (a) the revenue collected from toll plazas on National Highways & Motorways during the period from 2013 to 2019 indicating also the amount utilized out of the same under the heads of routine and periodic maintenance and rehabilitation of NHA network in accordance with RMA rules; and
  - (b) the amount utilized on the maintenance and rehabilitation of GT road section from Lahore to Islamabad / Rawalpindi during the said periods?
2. The starred question by Senator Mian Muhammad Ateeq Sheikh was referred to the main Standing Committee on Communications on 8<sup>th</sup> May, 2019 and was required to present its report on the matter by 7<sup>th</sup> July, 2019. However the Committee constituted the above mentioned Sub-Committee in its meeting held on 2<sup>nd</sup> July, 2019 and referred the said matter to the Sub-Committee.
3. Under Sub-rule (2) of rule 183 of the Rules of Procedure and Conduct of Business in the Senate, 2012, the report of the Sub-Committee shall be presented not later than two months from the date of reference to the whole Committee. The Sub-Committee was required to submit its report to the main Committee by 30-12-2019.
4. The Sub-Committee discussed the above mentioned matter in its meetings held on 01-11-2019, 22-11-2019, 29-11-2019 and 24-12-2019. Senator Mian Muhammad Ateeq Sheikh, Mover attended the meetings of the Sub-Committee held on 22-11-2019, 29-11-2019 and 24-12-2019.
5. In the meeting of the Sub-Committee held on 01-11-2019, the officials of National Highways Authority (NHA) informed the Committee that there are a total of 76 Toll Plazas at Motorways and National Highways all over the country, which include 36 in Punjab, 25 in Sindh, 8 in KPK and 7 in Balochistan. It was informed that majority of Toll Plazas in Balochistan are not functional. The Sub-Committee was also provided the details regarding revenue collected from Toll Plazas on National Highways and Motorways during the period from 2013-2019 indicating also the amount utilized out of the same under the heads of routine and periodic maintenance and rehabilitation of NHA network in accordance with the RMA Rules. Details are as under:-



**Earned Toll Revenue for the Period FY-2013-14 FY-2018-19**

SL. NO.	Toll Plaza	FY-2013-14	FY-2014-15	FY-2015-16	FY-2016-17	FY-2017-18	FY-2018-19
1.	National Highways	10,200.16	12,813.30	13,598.98	15,825.65	17,962.29	20,327.39
2.	Motorways	3,791.20	3,457.52	2,635.51	2,895.29	2,916.43	2,942.26
Total Earned Revenue (NHs + MWs)		13,991.37	16,270.83	16,234.48	18,720.95	20,878.73	23,269.65

**Summary Sheet (Utilization of Funds)**

SL. NO.	YEAR	REHABILITATION	PERIODIC MAINTENANCE	ROUTINE MAINTENANCE
1.	2013-14	757.715	463.414	1,586.367
2.	2014-15	742.703	9,547.897	2,625.656
3.	2015-16	889.469	10,371.000	2,458.537
4.	2016-17	674.155	6,625.130	2,476.934
5.	2017-18	958.967	4,274.253	3,657.242
6.	2018-19	666.113	6,063.041	2,662.882
Grand Total:		4,689.122	37,344.735	15,467.618

**DETAILS OF TOLL TAX COLLECTED / EARNED FROM  
RAWALPINDI – LAHORE G.T. ROAD**

SL. NO.	TOLL PLAZA (N-5)	FY-2016-17	FY-2017-18	FY-2018-19
1.	Mandra (E)	421.82	494.44	517.98
2.	Tarraki (E)	376.68	418.89	413.56
3.	Jhelum (E)	390.68	410.81	427.93
4.	Chenab (NBC)	240.28	275.28	281.28
5.	Chenab (E) (SBC)	280.26	291.18	274.05
6.	Gujranwala	513.14	567.32	651.90
7.	Kala Shah Kaku (Ravi)	364.48	397.70	433.21
Total Toll Revenue (Rs. In Million)		2,587.34	2,855.62	2,999.91

**FUNDS UTILIZED ON THE MAINTENANCE / REHABILITATION OF G.T. ROAD FROM  
RAWALPINDI TO LAHORE DURING LAST 03 YEARS**

Section	2015-16	2016-17	2017-18	Total (Rs. In Million)
Rawalpindi to Lahore	442.07	562.19	349.92	1,354.18



6. The Sub-Committee was also informed that there are a total of 161 Weigh Stations, which include 19 Mobile Weigh Stations and an amount of Rs.1335/- Millions were collected as penalties on overweight by Motorways and Highways Police for the last 03 years.

7. Senator Fida Muhammad, Convener of the Sub-Committee enquired about the criteria for awarding contracts regarding emergency maintenance. The M/O Communications provided details of the criteria for execution of emergency maintenance works as under:-

- (i) Earthquakes, floods on heavy rains.
- (ii) Breakage of dam or a bund of a river or canal or nullah.
- (iii) Major damage caused by riots or strikes.
- (iv) Occurrence of accident (s) on roads.
- (v) Need for removal of road safety hazards.
- (vi) Failure of culverts /bridge structures.
- (vii) Spillage of dangerous fluids causing hindrance to traffic flow or any other threat to the safety of road users.
- (viii) Any other similar reason which affects the safety of road users.

9. Senator Muhammad Ateeq Sheikh, Mover of the Starred Question No.195, appreciated the Ministry/NHA for providing the Working Paper on the desired format, however he raised certain queries which were responded by the Ministry/NHA as under:-

SL. NO.	QUERY	REPLY
(i)	In some cases the expenditure on the repair / maintenance of a portion / section of road having lesser length is more than expenditure on a portion / section of road having bigger length in terms of kilometers.	The expenditure incurred on the road section does not correlate with the length of road. Infact, it is based on the quantum of work required in the road section regardless the length. Therefore, some road sections have less than with high maintenance cost, as compared to sections which have greater length but maintenance cost is on lower side.
(ii)	How many companies have been blacklisted.	Penalty of debarment as per PPRA Rule-19 has been imposed on four Contractors in Khyber Pakhtunkhwa. Abbottabad Regional Office has terminated contract of two PM contracts on N-125 due to non-performance and initiated case for encashment of Bank guarantee of M/S CKG & the case is subjudice.
(iii)	No. of companies exempted from PPRA Rules.	No company is exempted from PPRA Rules.
(iv)	No. of companies awarded maintenance contracts without any bid.	No contract has been awarded to any company on Motorways / Highways without bidding.
(v)	Whether MORE collects revenue on G.T. Road or Motorways and the detail of projects on which MORE is collecting revenues.	M/S More is not collecting Toll revenue on Highways, whereas, they are collecting Toll revenue on Motorway M-2 as per their concession agreement.
(vi)	Detail of the amount of toll previously collected by the company "MORE" from the road users on the road to and	It is appraised that installation of Toll Booths at end point of Package-III of Islamabad Metro Bus Project was observed in December, 2017. Concessioner M/S


from the New Islamabad International Airport near M-1, Islamabad.	M/S MORE started collection of toll from road commuters which was illegal / unlawful practice and after meeting with Chairman NHA the Concessionaire i.e. M/S MORE dismantled / removed the Toll Plaza in August, 2018.
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**RECOMMENDATIONS:-**

- (i) Officers / Officials / Consultants of NHA may also be held responsible against any irregularity / delay in the projects of NHA, along with the concerned contractor / firm, who is debarred / suspended for further work / projects of NHA.
- (ii) The Toll Tax collected from Toll Plazas on National Highways should be utilized on the maintenance and rehabilitation of National Highways throughout the country.
- (iii) Wherever it is found feasible, NHA should decrease the rate of Toll Tax on Motorways/ Highways for the general public.

10. The report of the Sub-Committee is presented to the Standing Committee on Communications for further necessary action.

  
(SHAUKAT JAVAID)  
JS/Secretary Committee

  
(SENATOR FIDA MUHAMMAD )  
Convener  
Sub-Committee on Communications