

**SENATE OF PAKISTAN
HOUSE OF THE FEDERATION**

REPORT NO. 11 / 2026



House of the Federation

**REPORT OF THE SENATE STANDING COMMITTEE ON
INTERIOR ON INTERIOR ON 'THE OFFENCE OF ZINA
(ENFORCEMENT OF HUDOOD) (AMENDMENT) BILL, 2026,
MOVED BY SENATOR SARMAD ALI, IN THE SENATE'S
SITTING HELD ON 23RD FEBRUARY, 2026**

**PRESENTED BY:
SENATOR FAISAL SALEEM REHMAN
CHAIRMAN COMMITTEE**

SENATE SECRETARIAT

REPORT OF THE SENATE STANDING COMMITTEE ON INTERIOR AND NARCOTICS CONTROL ON THE OFFENCE OF ZINA (ENFORCEMENT OF HUDOOD) (AMENDMENT) BILL, 2026 MOVED BY SENATOR SARMAH ALI, IN THE SENATE IN ITS SITTING HELD ON 23RD FEBRUARY, 2026

I, Senator Faisal Saleem Rehman, Chairman Standing Committee on Interior and Narcotics Control have the honor to present on behalf of the Committee, this report on the Offence of Zina (Enforcement of Hudood) (Amendment) Bill, 2026 moved by Senator Sarmad Ali, in the Senate in its sitting held on 23rd February, 2026 and referred to the Standing Committee for consideration and report.

2. The composition of the Committee is as under:-

1.	Senator Faisal Saleem Rehman	Chairman
2.	Senator Syedaal Khan	Member
3.	Senator Syed Faisal Ali Sabzwari	Member
4.	Senator Shahadat Awan	Member
5.	Senator Naseema Ehsan	Member
6.	Senator Saifullah Abro	Member
7.	Senator Samina Mumtaz Zehri	Member
8.	Senator Umer Farooq	Member
9.	Senator Palwasha Muhammad Zai Khan	Member
10.	Senator Jam Saifullah Khan	Member
11.	Senator Muhammad Talha Mahmood	Member
12.	Senator Mir Dostain Khan Domki	Member
13.	Senator Dilawar Khan	Member
14.	Senator Abid Sher Ali	Member
15.	Minister for Interior	Ex-Officio Member

3. The Committee took up the bill during its meeting held on 26th March, 2026 which was attended by the following Members:

1.	Senator Faisal Saleem Rehman	Chairman
2.	Senator Shahadat Awan	Member
3.	Senator Palwasha Muhammad Zai Khan	Member
4.	Senator Umer Farooq	Member
5.	Senator Senator Jam Saifullah Khan	Member
6.	Senator Mir Dostain Khan Domki	Member
7.	Senator Sarmad Ali	Mover
8.	Senator Syed Waqar Mehdi	Mover
9.	Minister of State for Interior & Narcotics Control	Ex-officio Member

4. Senator Sarmad Ali, the mover of the Bill, explained its salient features. The Ministry of Interior and Narcotics Control stated that it had no objection to the proposed legislation. The Chairman thereafter sought the views of the Members, who expressed their agreement.

5. The Committee, thereafter, recommended that the Offence of Zina (Enforcement of Hudood) (Amendment) Bill, 2026, as introduced, be passed. (The Bill, as introduced in the Senate, is placed at Annexure-A).

Sara

(SARA SALEEM)
Secretary Committee



(SENATOR FAISAL SALEEM REHMAN)
Chairman Committee

Islamabad, the 15th April, 2026.

[TO BE INTRODUCED IN THE SENATE]

A

BILL

*further to amend the Offence of Zina (Enforcement of Hudood) Ordinance,
1979*

WHEREAS it is expedient further to amend the Offence of Zina (Enforcement of Hudood) Ordinance, 1979 (Ordinance No. VII of 1979), for the purposes hereinafter appearing;

It is hereby enacted as follows:-

1. Short title and commencement.- (1) This Act may be called the Offence of Zina (Enforcement of Hudood) (Amendment) Act, 2026.

(2) It shall come into force at once.

2. Amendment of section 2, Ordinance No. VII of 1979.- In the Offence of Zina (Enforcement of Hudood) Ordinance, 1979, (Ordinance No. VII of 1979), in section 2, for clause (a), the following shall be substituted, namely:-

“(a) “adult” means a person who has attained the age of eighteen years;”

STATEMENT OF OBJECTS AND REASONS

The Offence of Zina (Enforcement of Hudood) Ordinance, 1979 presently defines “adult” differently for males and females and also relies on the attainment of puberty, which has created ambiguity in the application of law and undermines the uniform protection of children. This Bill seeks to substitute the definition of “adult” to mean a person who has attained the age of eighteen years, thereby removing gender disparity, eliminating subjective reliance on puberty, and ensuring consistency with other statutes such as the Majority Act, 1875, the Child Marriage Restraint Act, 1929, and the Juvenile Justice System Act, 2018. The amendment also brings Pakistan’s legal framework in conformity with its Constitutional guarantees of equality before law under Article 25 of the Constitution and its international commitments under the UN Convention on the Rights of the Child (UNCRC).

2. The Bill is designed to achieve the aforesaid object.

SENATOR SARMAD ALI
Member-In-Charge