

SENATE OF PAKISTAN



House of the Federation

REPORT NO-05

REPORT OF THE SENATE STANDING COMMITTEE ON CABINET

ON

The Government Bill titled " the Civil Servants (Amendment) Bill, 2026 as passed by National Assembly, moved by the Minister for Parliamentary Affairs on behalf of Senator Ahad Khan Cheema, Minister for Economic Affairs/Establishment in the Senate Sitting held on 21st May, 2026.

PRESENTED BY

SENATOR RANA MAHMOOD UL HASSAN

SENATE SECRETARIAT

REPORT OF THE STANDING COMMITTEE ON CABINET ON CONSIDERATION OF THE GOVERNMENT BILL TITLED " THE CIVIL SERVANTS (AMENDMENT) BILL, 2026 AS PASSED BY NATIONAL ASSEMBLY, MOVED BY THE MINISTER FOR PARLIAMENTARY AFFAIRS ON BEHALF OF SENATOR AHAD KHAN CHEEMA, MINISTER FOR ECONOMIC AFFAIRS/ESTABLISHMENT IN THE SENATE SITTING HELD ON 21st MAY, 2026 FOR CONSIDERATION AND REPORT.

I, **Senator Rana Mahmood ul Hassan**, Chairman Senate Standing Committee on Cabinet have the honour to present, on behalf of Committee, this report on "the Government Bill titled " the Civil Servants (Amendment) Bill, 2026 as passed by National Assembly, moved by the Minister for Parliamentary Affairs on behalf of Senator Ahad Khan Cheema, Minister for Economic Affairs/Establishment in the Senate Sitting held on 21st May, 2026 and referred by the House to the Committee for consideration and report.

2. The Composition of the Standing Committee is given as under:-

1.	Senator Rana Mahmood ul Hassan	Chairman
2.	Senator Farooq Hamid Naek	Member
3.	Senator Saleem Mandviwalla	Member
4.	Senator Rana Sana Ullah Khan	Member
5.	Senator Anusha Rahman Ahmad Khan	Member
6.	Senator Saadia Abbasi	Member
7.	Senator Amir Waliuddin Chishti	Member
8.	Senator Mohammad Abdul Qadir	Member
9.	Senator Fawzia Arshad	Member
10.	Senator Saifullah Sarwar Khan Nyazee	Member
11.	Senator Atta-Ur-Rehman	Member
12.	Senator Dilawar Khan	Member
13.	Senator Aimal Wali Khan	Member
14.	Senator Mohammad Azam Khan Swati	Member
15.	Minister In-Charge Cabinet Secretariat	Ex-Officio Member

3. The Committee held its meeting on the agenda on 10th June and 6th July 2026. On its meeting on 6th July 2026, the following members attended the meeting;

1.	Senator Rana Mahmood-Ul-Hassan	Chairman
2.	Senator Saleem Mandviwalla	Member (Via Zoom)
3.	Senator Sadia Abbasi	Member
4.	Senator Amir Waliuddin Chishti	Member
5.	Senator Muhammad Abdul Qadir	Member

4. On its meeting held on 10th June 2026, the Secretary Establishment Division, briefed the Committee that the Bill seeks to decentralise administrative authority under the Civil Servants Act, 1973 by reducing routine references to the Federal Cabinet and delegating decision-making powers to the competent administrative authorities. It was explained that, following judicial interpretation (including the *Mustafa Impex* judgment), routine service

matters such as postings, transfers, surplus postings, pension-related cases, and deputations to international organisations had increasingly been routed to the Federal Cabinet, causing procedural delays.

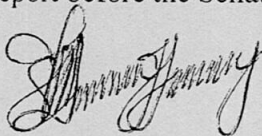
5. The Committee was informed that the Bill proposes delegation of authority for postings and transfers of surplus civil servants from the Federal Government to the relevant administrative heads as the competent authority, along with broader rationalisation of routine service matters by shifting decision-making to the concerned administrative authority instead of the Federal Cabinet. It further provides for delegation of power to sanction compassionate pension in dismissal cases to competent administrative levels, subject to safeguards, and introduces a graded approval mechanism for deputation of civil servants to international organisations, to be regulated through rules.

6. The Committee supported administrative decentralisation in principle but raised concerns regarding adequacy of safeguards, particularly in sensitive matters. The Committee observed that dismissal from service is a major penalty, and compassionate pension cases require strict scrutiny and such cases should not be left entirely to lower administrative tiers and must involve at least a senior-level review mechanism. On international deputations, Members emphasised that while Cabinet involvement may be unnecessary, oversight at Federal Secretary or equivalent level must be ensured for officers in BS-17 and above, with proper intimation to the concerned Minister and Secretary.

7. On its meeting held on 6th July 2026, the held its deliberation on the bill in details. With regard to the provision relating to compassionate allowance, the Secretary, Establishment Division informed the Committee that, following further consultation with the Finance Division, it had been agreed that the word "concurrence" should be retained in place of "consultation", as it provided a more effective institutional safeguard. The Committee was further informed that the Bill had already been passed by the National Assembly in its existing form and that any amendment by the Senate would necessitate its reconsideration by the National Assembly, thereby delaying its enactment.

8. The Committee also considered Section 10-A. The Establishment Division informed the Committee that deputation was already governed under the existing statutory rules and policy framework, which prescribed the approval process, tenure and grant of extensions. After detailed deliberations, the Committee unanimously passed the Civil Servants (Amendment) Bill, 2026, without amendment, as passed by the National Assembly.

9. In view of the above recommendations, the Committee approved the presentation of this Report before the Senate. Accordingly, the same is submitted for consideration of the House.



(AYAZ AHMED SOOMRO)
Secretary Committee



(SENATOR RANA MAHMOOD UL HASSAN)
Chairman Committee

[AS PASSED BY THE NATIONAL ASSEMBLY]

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BILL

further to amend the Civil Servants Act, 1973

WHEREAS it is expedient further to amend the Civil Servants Act, 1973 (LXXI of 1973), in the manner and for the purpose hereinafter appearing;

It is hereby enacted as follows: ---

1. **Short title and commencement;**-(1) This Act shall be called the Civil Servants (Amendment) Act, 2025.

(2) It shall come into force at once.

2. **Amendment of section 3, Act LXXI of 1973.** In the Civil Servants Act, 1973 (LXXI of 1973), hereinafter referred to as 'the said Act', in Section 3:-

a) in sub-section (3) for the expression, "Federal Government", the expression "Establishment Division", shall be substituted; and

b) in sub-section (4) for the expression, "Federal Government", the expression "Establishment Division", shall be substituted.

3. **Amendment of section 10A, Act LXXI of 1973;** In the said Act, in section 10A, in sub-section (2), for the expression "of the Federal Government in accordance with the rules, which shall lay before both Houses of *Majlis-e-Shoora* (Parliament)", the expression "in accordance with the rule", shall be substituted.

4. **Amendment of section 11A, Act LXXI of 1973;** In the said Act, in section 11A, after the word, "decision", the expression "or decision of any other competent authority" shall be inserted.

5. **Amendment of section 15, Act LXXI of 1973;** In the said Act, in section 15, the expression "Government or", shall be omitted.

6. **Amendment of section 19, Act LXXI of 1973;** In the said Act, in section 19, in sub-section (3), for the word "Government", the expression "appointing authority with concurrence of Finance Division", shall be substituted.

STATEMENT OF OBJECTS AND REASONS

The Bill seek to amend the Civil Servants Act, 1973 (LXXI of 1973) with the objective that the Cabinet in its meeting held on 8th November, 2017 while considering the summary submitted by Petroleum Division regarding appointment of Director General Hydrocarbon Development Institute of Pakistan (HDIP) inter-alia decided that all Ministries and Divisions should in consultation with Law and Justice Division, make amendments in the respective Act/Rules and replace the words Federal Government with appropriate authority(ies)"

The Bill seeks to achieve the aforesaid object.

Sd/-
Minister in Charge